


Accts
Pani bhub.

**OFFICE OF THE DISTRICT AUDIT OFFICER
LOCAL FUND AUDIT, KHORDHA.**

No. 2152 / L.F.A (KHD)

dt. 28/05/2016

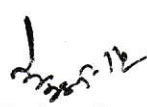
Copy of the Audit Report No. 14.F.F.F.6/AR/2015-16 on the Accounts of Nayagarh NAC/ Municipality for the year 2014-15 forwarded to the Executive Officer, Nayagarh NAC/ Municipality, At/P.O. Nayagarh, Dist. Nayagarh for information and necessary action. He is requested to submit the compliance report in triplicate in Board Sheet along with a copy of the resolution of the Council approving the replied there to within two months from the date of receipt of this report.


**District Audit Officer
Local Fund Audit, Khordha.**

Memo 2153 / L.F.A (KHD)

dt. 28/05/2016

Copy submitted to the Secretary to Government, H & U.D Department, Odisha, Bhubaneswar / Collector, Nayagarh / Accountant General, Odisha, Bhubaneswar for favour of information and necessary action.


**District Audit Officer
Local Fund Audit, Khordha.**

LOCAL FUND AUDIT, KHURDA, ODISHA

CATEGORY : N A C

Audit Report No : 147776/AR/2015-2016-KHURDA

PARA: 1 TITLE SHEET

1	Name of the Institution :	Nayagarh NAC
2	Year of Accounts under Audit :	2014-2015 ✓
3	Name of the Local Authority during the year of A/Cs :	SRI MAHENDRA PRASAD MOHANTY, OAS. ADDL. TAHASILDAR FROM 01.04.14 TO 9.6.2014 AN SRI PRAFULLA CHANDRA MOHAPATRA, EXECUTIVE OFFICER FROM 09.6.14 TO 31.3.2015
	Name of the Local Authority at the time of Audit :	SRI PRAFULLA CHANDRA MOHAPATRA.
4	Duration of Audit :	16-12-2015 To 15-02-2016 (Mandays Consumed :- 18)
5	Name of the Auditors :	NRUSINGH CH. CHAMPATI - Lead Auditor (16-12-2015 to 15-02-2016)
6	Name of the Reviewing Officer :	KALI CHARAN PATTANAIK (Audit Superintendent)
7	Date of submission of report by Reviewing officer :	31-03-2016
8	Entry Conference Date :	14-12-2015
9	Exit Conference Date :	29-03-2016
10	Name of the District Audit Officer :	SRI PRAMOD CHANDRA TRIPATHY
11	Date of approval of report by District Audit Officer :	17-05-2016

Para 1.1 :- Demographic information:-

Name Of The Institution	Area In sq Km	No of Ward	Population of the Institution					Female Population	Male Population
			S.C	S.T	Minority	General	Total		
Nayagarh NAC	15.54	13	1706	0	170	15141	17017	8367	8650

Handwritten signature and date: 20/5/16
N.A.C., Nayagarh

PARA: 2 PHYSICAL VERIFICATION

Sino	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	Tax Receipt	16.12.2015	70	70	06	Nil
2	ServicePostage Stamps	16.12.15	21.00	21.00	70	Nil
3	Daily Market collection receipt books	16.12.2015	27	27	50	Nil
4	Measurement Books	16.12.15	Nil	Nil	06	Nil
5	Miscellaneous Receipt Books	16.12.15	46	46	25	Nil
6	Cash in hand	16.12.15	Nil	Nil	45	Nil
7	Weekly Hat-Entry Fee	16.12.15	06	06	40	Nil
8	Weekly Hat -Cattle	16.12.15	16	16	40	Nil
9	Sales Receipt-Miscellaneous	16.12.15	93	93	45	Nil
10	Parking fees	16.12.15	23	23	11	Nil

Comments

As required under Rule 20 of Odisha local fund Audit Rule, 1951, the physical verification of hard cash, Unused receipt books, unused measurement books and service postage stamp has been conducted on the date of commencement of Audit i.e. on 16.12.2015 before transaction and the result of verification is given above.

Handwritten signature and date: 19/5/16

PARA: 3 LIST OF VERIFIED RECORDS

A : List Of Verified Records/Register

Sino	List Records/Register	Rules	Form No
1	Measurement Book	Rule 365	Form W-VIII
2	Register of Works	Rule 345	Form W-VI
3	Stock & Store Register of Municipality	Rule 346	Form W-VII
4	Register of Estimates & Allotments	Rule 332	Form W-I
5	Tax collector's Ledger	Rule 198	Form M
6	Stock account of Receipt Forms	Rule 196	Form L
7	Tax collector's daily collection register	Rule 192	Form K
8	Tax Receipt Form	Rule 188	Form I
9	Arrear Demand Register	Rule 187	Form H
10	Demand and Collection Register	Rule 178	Form B
11	Tax Ledger (personal A/C of Tax Payers)	Rule 178	Form B(I)
12	Assessment List	Rule 177	Form A
13	Stock Register of Stationery	Rule 172	Form No. XLIV
14	Stamp Account	Rule 172	Form No. XLIV
15	Stock account of Tickets used for daily collection of Market fees	Rule 171	Form No. XLIII
16	Register of Interest Bearing Securities	Rule 147	Form No. XLI
17	Daily Collection Register	Rule 171	Form No. XL
18	Register of Rents for which there is fixed demand	Rule 163	Form No. XXXVI
19	Miscellaneous Receipts	Rule 157	Form No. XXXIV
20	Stock account of License Number Plates	Rule 155	Form No. XXXII
21	Register of Investments	Rule 148	Form No. XXVI
22	Cash Book of the municipality	Rule 125	Form No. XIV
23	Salary Bills	Rule 97	Form No. IX
24	Order Book	Rule 96	Form No. VIII
25	Register of Bills	Rule 96	Form No. VII
26	Subsidiary Cash Book	Rule 128 A	Form No. V-A
27	Cashier's Cash Book	Rule 81	Form No. V
28	Abstract of the Budget Estimate	Rule 74	Form No. I-A
29	Budget Estimate	Rule 74	Form No. I

B : List of Records/Registers not Produced to Audit

Sino	List Records/Register	Rules	Form No
1	Form of appeal petition	Rule 183	Form E
2	Register of Petitions	Rule 183	Form F
3	Register of Grants	Rule 80	Form No. XLII
4	Ledger of Lessees	Rule 170	Form No. XXXVIII
5	License Register for Drivers and Owners of Carriages plying for hire	Rule 156	Form No. XXXIII
6	Appropriation Register of Loan Funds	Rule 150	Form No. XXVIII
7	Loan Register	Rule 149	Form No. XXVII
8	Establishment Audit Register	Rule 146	Form No. XXV
9	Annual Account of Receipts and Expenditure	Rule 145	Form No. XXIV
10	Register of Quarterly & Annual account of Expenditure	Rule 144	Form No. XXIII
11	Register of Quarterly & Annual account of Receipt	Rule 144	Form No. XXII
12	Deposit Ledger	Rule 142	Form No. XX
13	Register of outstanding deposits	Rule 143	Form No. XXI
14	Register of Outstanding Advances	Rule 140	Form No. XIX
15	Advance Ledger	Rule 136	Form No. XVIII
16	Register of adjustments	Rule 132	Form No. XVII
17	Abstract Register of Receipts	Rule 129	Form No. XV

18	Abstract Register of Expenditure	Rule 129	Form No. XVI
19	Permanent Advance Account	Rule 108	Form No. XII
20	Voucher of Recoupment of Permanent Advance Account	Rule 110	Form No. XIII
21	Periodical Increment Certificate	Rule 99	Form No. XI

C : List of Records/Registers not Maintained

Slno	List Records/Register	Rules	Form No
1	Contract Certificate	Rule 343	Form W-IV
2	Miscellaneous Supply Bill	Rule 343	Form W-V
3	Nominal Muster Roll (NMR)	Rule 340	Form W-II
4	Contract Agreement Form	Rule 341	Form W-III
5	Register of Distraint property & sales	Rule 204	Form S
6	Warrant register	Rule 202	Form R
7	Form of inventory & Notice	Rule 203	Form Q
8	Distraint Warrant Register	Rule 202	Form P
9	Notice of demand for tax u/s-161 of OM Act	Rule 202	Form O
10	Progress statement of collection of taxes	Rule 200	Form N
11	Register of writes off of demands	Rule 190	Form J
12	Mutation Register	Rule 184	Form G
13	Arrear List	Rule 170	Form No. XXXIX
14	Register of Lands	Rule 160	Form No. XXXV
15	Application for License for Carriage, Cart, Horses and Other animals	Rule 152	Form No. XXXI
16	License for Carriages, Carts, Horses Other and animals	Rule 154	Form No. XXX
17	Register of the Tax on Carriages, Carts, Horses and Other animals	Rule 151	Form No. XXIX
18	Challan	Rule 87	Form No. VI
19	Subsidiary account of special taxes	Rule 79	Form No.-IV
20	Schedule for the Budget Estimate	Rule 77	Form No. III

D : List of Records/Registers not Required

Slno	List Records/Register	Rules	Form No
1	Jamabandi Register	Rule 170	Form No. XXXVII
2	Absentee Statement	Rule 97	Form No. X

Comments

The records produced and verified during the audit are given above. In this N.A.C. the records prescribed under O.M.Act and Rules have not been maintained as per detailed below.

Sl.No.	Particulars	Corresponding Form No./Rule
1.	Abstract Register of Receipts	Rule 129 Form-XV
2.	Abstract Register of Expenditure	Rule 129 Form-XVI
3.	Annual abstract of Receipt and Expenditure	Rule 145 Form-XXIV
4.	Advance Ledger	Rule 136 Form XVIII
5.	Outstanding advance ledger	Rule 140 XIX
6.	Deposit ledger	Rule 142 Form-XX
7.	Loan register	Rule 149 Form-XXVII

On issue of audit objection memo, local authority replied that "Records and registers will be made and produced to next audit".

The local authority is advised to maintain the above records and registers in pursuance of the rules prescribed for better maintenance of accounts and records.

2/10

PARA: 4 FINANCIAL POSITION

Nayagarh NAC - 2014-2015

Slno	Name of the Cash Book	OB as on Date	Opening Balance(In Rs:)	Receipt during the Year under Audit(In Rs:)	Total(In Rs:)	Expenditure during the Year under Audit(In Rs:)	Closing Balance as per Audit (DD MM YYYY)	Closing Balance(In Rs:)(AUDIT)	Closing Balance as per (DD MM YYYY) Cash Book	Closing Balance(In Rs:)(CASH BOOK)	Difference (In Rs:)	Remarks
1	Accountant Cash Book	01-04-2014	5690500 2.98	56209290. 80	11311429 3.78	36721815. 00	31-03-2015	7639247 8.78	31-03-2015	7639247 8.78	0.00	
	GRAND TOTAL		5690500 2.98	56209290. 80	11311429 3.78	36721815. 00		7639247 8.78		7639247 8.78	0.00	

Comments

Details of closing balance as on 31.3.2015 is furnished below.

In Bank	In shape of investment	In cash	P.L.A/c	Total
Rs.53767202.16	5170295.00	0	17454981.62	Rs.76392478.78

As per cash book the closing balance of the investment position as on 31.3.2015 is Rs.5170295.00. But the Actual closing balance of the investment as on 31.3.2015 is Rs.5477563.00. The difference of Rs.307268.00 is due to non-credit of interest amount in to the cash book. The local authority is suggested to credit the same in to the cash book and compliancer reported .

4.1.The Head wise Receipt and Expenditure in respect of Nayagarh N.A.C. for the year 2014-15 is furnished below.

I.DETAILED OF RECEIPT.

Sl.No.	Head of Account	For the year 2013-14	For the year 2014-15
1	2	3	4
I.	TAXES.		
	Holding Tax(Arrear)	191718.00	157388.50
	Holding Tax(Current)	440700.00	283924.87
	Lighting Tax(Arrear)	-	105944.89
	Lighting Tax(Current)	-	190370.81
	Water Tax(Arrear)	-	85014.32
	Water Tax(Current)	-	144298.96
	Latrine Tax (arrear)	-	153.45
	Total.	632418.00	967095.80
II.	LICENSE FEES & OTHERS		
	Cart & Carriage		
	U/s-290	157029.00	295911.00
	U/s-307	3920.00	1280.00
	Total	160949.00	297191.00
III.	REVENUE RECEIPTS		
	Tractor & water Tanker	52827.00	169091.00
	Building Plan approval fees	351192.00	866748.00
	Auction fees	402000.00	
	Bank Interest	1637445.00	1389379.00
	Market Complex Rent	1243998.00	1667811.00
	N.O.C.	94000.00	84010.00
	Others	1549074.00	1145021.00
	Mobile Tower Rent		67000.00
	Disposal of Garbage	105800.00	24000.00
	Total	5436336.00	5413060.00
IV.	GOVT.GRANTS.		
	Road maintenance	4419000.00	

	Road Development		3188000.00
	TFC & Dewatering	40000000.00	
	MLA LAD	1860000.00	
	MP LAD	300000.00	500000.00
	SPF	-	
	SDF	5000000.00	
	SJSRY	593000.00	774000.00
	IHSDP	9031000.00	
	Election	234960.00	
	FDR	200000.00	
	Devolution Fund	-	2802000.00
	PBI	851000.00	
	OAC	18365887.00	21915000.00
	NULM	-	954300.00
	Protection of water bodies	-	1500000.00
	Solid Waste Management	-	489033.00
	Local Festival	-	53000.00
	Phyline Grant	-	520500.00
	13 th Finance commission	2199000.00	2429000.00
	Road & Bridges	-	3889000.00
	Non-residential Building	850000.00	0.00
	Census	-	59500.00
	Auditorium (Dev.Fund)	1200000.00	-
	MV Tax	769000.00	1037000.00
	LFS Pension	227000.00	213000.00
	Reform MIS(Acct.Salary)	291600.00	194400.00
	Spl.Grant for C.C.Road	1939000.00	
	Total	88330447.00	40517783.00
V.	EXTRA ORDINARY DEBT		
	S.D.	855000.00	
	E.M.D.	47200.00	6000.00
	Royalty		
	Cess		
	With held		
	O.H.Charge		
	Audit Recovery	1450.00	
	Work contingency		
	EGB		
	Sale of Tender Paper	663600.00	37200.00
	Refund of advance		
	Water connection NOC		
	VAT		
	RTI		
	Empty Drum		
	Vegetable Market		
	NOAP contingency		
	SD of contractor		
	IT		
	Total	2180988.00	43200.00
VI	MISCELLANEOUS		
	S.D.	2200038.00	319026.00
	IT	983373.00	78278.00
	VAT	2278207.00	357929.00
	Cess	448090.00	74201.00
	Royalty	1001685.00	193471.00
	EGB	168560.00	28490.00
	Cancellation of Cheque	-	
	Grant for Ranpur N.A.C.		1489083.00
	Grant for Dasapalla N.A.C.		1489083.00
	Total	7079953.00	4026561.00
VII	OAP/ODP/NOAP		
	OAP/NOAP/ODP/NFBS/HARISCHANDRA	6689900.00	4944400.00

	Total	6689900.00	4944400.00
	Total Receipts	110510991.00	56209290.80
	Add O.B. as on 01.04.2013	63165062.98	56905002.98
	Grand Total	173676053.98	113114293.78

II.DETAILS OF EXPENDITURE OF NAYAGARH N.A.C.

Sl.No.	Head of Account	For the year 2013-14	For the year 2014-15
1	2	3	4
I.	GENERAL ESTABLISHMENT		
	Salary of E.O./TA	374408.00	586129.00
	Salary of General Establishment	5110011.00	6028788.00
	Office Contingency		239386.00
	T.A.		
	SA/DA	743753.00	
	Pension contribution	383244.00	
	Pension	6000.00	164640.00
	Salary of C.O.	86000.00	114000.00
	Unutilised Leave Salary	506110.00	189400.00
	Total	7209526.00	7322343.00
II.	CONSERVANCY ESTABLISHMENT		
	Salary of Conservancy staff	1921165.00	1878455.00
	Contingency	-	
	Sanitation wage	-	2970321.00
	Total	1921165.00	4848776.00
III.	TAX ESTABLISHMENT		
	Salary of T.C.	826341.00	4112965.00
	Salary of Peon		
	Total	826341.00	4112965.00
IV.	PUBLIC WORKS ESTABLISHMENT		
	Salary of JE/ME	74100.00	29525.00
	Contingency	725104.00	
	Total	799204.00	29525.00
V.	PUBLIC SAFETY ESTABLISHMENT		
	Salary	2569577.00	1834250.00
	Electric Energy Charges	1023290.00	4655327.00
	Light Establishment	1267398.00	1419289.00
	Electrical goods	3591596.00	239039.00
	Total	8451861.00	8147905.00
VI	MIS Establishment		
	Salary of accountant		180000.00
	Salary of computer programmer		111000.00
	Total		291000.00
VII	DEPOSITS.		
	I.T.	983273.00	78278.00
	Refund of EMD	-	
	Refund of S.D.	289760.00	
	VAT	2278328.00	357929.00
	CESS	502445.00	74201.00
	ROYALTY	1001828.00	193471.00
	Total	5055634.00	703879.00
VIII	DEVELOPMENT WORK		
	Road maintenance	3144502.00	
	Road Development	11070455.00	166278.00
	IAP	4391740.00	
	Road & Bridges	1220313.00	
	LFC/TFC	2038615.00	
	MLA LAD	477349.00	461329.00
	MP LAD	-	151357.00
	Devolution Fund	-	1255165.00
	MV TAX	1265231.00	261888.00
	SJSRY	79425.00	1056500.00

[Handwritten signature and date 20/5/16]

AUDIT REPORT

19-05-2016

	Phyline	-	
	SRC	-	46147.00
	PBI	3039576.00	
	OAC	-	
	SPF	97999.00	
	SDP	879499.00	203696.00
	CC Road	11279316.00	1826491.00
	Relief	484200.00	
	Dewatering	40000000.00	
	IHSDP	4777299.00	
	Street Light	-	1241357.00
	Construction of office building	2094726.00	
	NFBS	180000.00	
	Total	86520245.00	6670208.00
IX	MISCELLANEOUS		
	Observation of National Day	121465.00	
	Computer & Xerox machine repair	14500.00	30750.00
	Stationary & Printing	100892.00	
	Telephone	11257.00	12800.00
	Tractor/Auto Tipper Repair Exp.	140850.00	10908.00
	Bank Commission	1317.00	174137.00
	Water Bodies Exp.	-	
	Observation of LSG Day	185000.00	
	Advertisement Expenses	215402.00	329680.00
	Sanitary Expenditure	82098.00	33894.00
	Postage stamp	-	
	Sanitary goods(Dustbin)	455133.00	
	Sitting allowance	36210.00	175525.00
	Honorarium	18000.00	90000.00
	Election	234960.00	
	Festival advances	750000.00	20900.00
	Road cleaning	136199.00	486000.00
	Purchase of Fogging Machine	-	
	Other contingent expenditure	225700.00	94500.00
	Loans & subsidy	230000.00	17100.00
	Misc.expenditure	182.00	192000.00
	Harischandra Sahayata	26000.00	600.00
	Jalachhatra	40350.00	52000.00
	Law Charges	51660.00	33120.00
	Boita Bandan Utsab	-	53900.00
	Zill Mahostab	-	50100.00
	Total	3077175.00	50000.00
X	OAP/ODP/NOAP		1907914.00
	OAP/ODP/NOAP Disbursement	2909900.00	
	NFBS	-	2547300.00
	Total	2909900.00	140000.00
	Total Expenditure	116771051.00	2687300.00
	Add C.B.as on 31.3.2014	56905002.98	36721815.00
	Grand Total	173676053.98	76392478.78
			113114293.78

4.2. Non-maintenance of cash book under Double Entry Accrual Based Accounting System (DEABAS)

It is to mention here that adoption of modern accrual based, double entry system of accounting was first mandatory for ULB level reform set by the Govt. of India. The State Govt. decided to introduce double entry system of accrual based accounting in ULBs across the state during 2007. The Odisha Municipal (Accounts) Rules, 2012 was notified in July 2012 requiring all municipalities to maintain their Books of account on accrual basis under the double entry system of book-keeping and data based formats. Govt. in H & U.D Department has instructed all the ULBs for implementation of Double Entry Accrual Based Accounting System (DEABAS) as per Odisha Municipal Accounts Rules-2012 in ULBs with effect from 01.10.2013. But the same has not yet been practically implemented in this N.A.C.

On issue of audit objection memo, local authority replied that, "Introduction of DEABAS is maintained". But actually not maintained. Hence the Executive Officer is suggested to maintain the same with intimation to audit.

4.3 .LOSS OF INTEREST DUE TO NON-ADOPTION OF FLEXI ACCOUNTS.

Govt.in Finance Department vide its letter No.35425(42)F Dt.12.10.12 instructed all Departments to invest of scheme funds kept in bank

account by implementing agencies of state and centrally sponsored plan schemes above a threshold limit in fixed deposits through Flexi Account. These accounts provide the liquidity associated with Savings accounts along with higher returns of Fixed deposits on surplus funds, so that higher interest accruals from the scheme funds can be ploughed back to expand the coverage of the scheme without affecting fund flow for the scheme. Due to non adoption of this scheme N.A.C. has sustained the loss of differential (higher) rate of interest.

In response to audit objection memo, local authority replied that, "Noted for future guidance." However the attention of the Executive Officer of the N.A.C. is drawn in this matter to adopt this procedure hence forth.

4.4. Annual Budget :

Under section-104 OM Rules 1953 At least two months before the close of the year, the Chairperson shall present before the N.A.C. a complete account of its probable receipts and expenditure for the following financial year together with the actual of the current year and under section-107 OM Rule 1953. After expiry of 14 days, the Municipality shall sanction the estimate and submit forthwith to the State Government. Further section-109 provides for approval of the budget estimate by the State Government.

But on scrutiny of the Budget Estimate the following are noticed

1) The preliminary Budget Estimate for the year 2014-15 has been approved by the Council vide resolution No.04 dated 21.02.2014 and it was published for public inviting suggestions or recommendation for a period of 14 days. The approval of final budget estimate by the council Resolution No.04 dated 21.02.2014 has been made and finally it was sent to the ADM, Nayagarh vide office Letter No.1432 dated 13.6.2014 for onward transmission to Govt.

In response to audit objection memo, local authority replied that, "Annual Budget has been sent to Govt. for approval". Hence local authority is advised to prepare the budget and produced to next audit.

4.5. Preparation of Unrealistic Budget Estimates :

As per Rule-56 of Odisha Budget Manual, the estimation of fixed revenue should be based upon the actual demand including arrear and the probabilities of their realization during the year. Odisha Budget manual read with Section-108(a) of the Odisha Municipal Act, 1950 stipulates that the estimate of income and expenditure should be reasonable and proper. Further as per Rule-56 of Odisha Budget Manual, the estimation of fixed revenue should be based upon the actual demand including arrear and the probabilities of their realization during the year. Odisha Budget Manual read with Section-108(a) of the Odisha Municipal Act, 1950 stipulates that the estimate of income and expenditure should be reasonable and proper.

Further, the said rule of the Odisha Budget Manual stipulates that the Budget estimates of revenue and receipts should be based on the existing rates of taxes, duties and fees etc. and no increase or reduction in such rates and no proposals for abandonment of revenue which have not been sanctioned by Government should be proposed in the estimates.

Further Rule 78 of the Odisha Municipal Rules, 1953 states that in preparing the budget, provision shall be made for a minimum closing balance. The amount shall not ordinarily be less than one-sixth of the aggregate on account of establishment and fixed monthly charges for the whole year.

But on scrutiny of the Budget estimate for the year 2014-15 the following budgetary provision and actual receipt are noticed. The details of information of deviation for the year 2014-15 is furnished below.

Receipts			Expenditure		
As per Budget	Actual	%age of variation	As per Budget	Actual	%age of variation
298760000.00	56209290.80	81.18%	295360400.00	36721815.00	87.56%

From the above figure it is seen that the preparation of Budget is not realistic as the difference between actual and the budget provision varies from 81.18% in receipt and 87.56% in expenditure.

In reply to audit objection statement, local authority replied that, "As per the suggestions of audit due care would be exercised to prepare a realistic budget in future".

Hence the local authority is advised to prepare realistic budget henceforth.

4.6. Non-creation of Sinking Fund.

As per section 111 of O.M. Act, 1950, read with Rule 20(d) of O.L.F.A. Rules, 1951 a provision should have been made for creation of sinking fund which is to be utilized for redemption of huge outstanding loan.

But no such sinking fund have been created for redemption of huge outstanding loan amount. In response to audit objection memo, local authority replied that, "As NAC is not providing any unsecured loan, hence there is no provision of sinking fund. However provision of sinking fund will be made next budget onwards.

Therefore the Local authority is suggested for creation of sinking fund and reported to audit.

[Handwritten signature and date 20/5/16]

4.7. Non Receipt of Bank Interest in the Accountant Cash Book. (OSP-94 & 95)

On Checking of Drawal/Deposit of different bank pass books with reference to Accountant cash book, it was seen that in the following cases the interest accrued in the pass books have not been credited in the Accountant cash book. However the same need be accounted for in the Accountant Cash book and compliance shown to audit.

DETAILS OF BANK INTERESTS NOT TAKEN TO ACCOUNTANT CASH BOOK

Sl.No.	Name of the Bank	Account No.	Date of accrual	Interest Amount
1.	Central Co-Op Bank, Nayagarh	4408	31.3.15	27.00
			Total	27.00
2.	Bank of Baroda, Nayagarh	20080057	28.6.14	24418.00
			27.9.14	24862.00
			7.12.14	25315.00
			27.3.15	25775.00
			Total	100370.00
3.	Andhra Bank, Nayagarh	1000122	30.6.14	23852.00
			30.9.14	23963.00
			31.12.14	23096.00
			31.3.15	22968.00
			21.7.14	128.00
			21.1.15	128.00
			22.6.14	59.00
			7.7.14	4.00
			21.9.14	56.00
			24.12.14	62.00
			23.3.15	63.00
			21.9.14	9658.00
			23.3.15	282.00
			21.9.14	9658.00
			23.3.15	10117.00
			Total	114698.00
4.	Central Bank Of India, Nayagarh	3099832148	6.7.2014	92200.00
			Total	92200.00
			Grand Total	307295.00

In response to audit objection memo, local authority replied that " The same will be accounted for in the financial year 2015-16.

4.8. Liquid Assets and Liabilities.

The liquid assets and liabilities position of Nayagarh N.A.C. as on 31.3.2015 is furnished below.

LIABILITIES	VALUE	ASSETS	VALUE
Unspent balances of Govt. grants	21096375.00	Closing balance of cash book	76392479.00
Loans refundable	198782.00	Investments	5477563.00
Unremitted govt. bills (VAT, CESS, ROYALTY, ETC)		Advance recoverable	546900.00
Refundable deposits (SD/EMD)	2908113.00	Outstanding taxes, rents	4615240.00
Un-paid salary and wages	1351000.00	Loans recoverable	0
Un-paid bills		Others	967126.00
Contribution payable (CPF/EPF including contribution)	2895112.00		
Others			
Energy charges	106396.00		
Total	28555778.00	Total	87999308.00
Assets Over Liabilities-59443530.00			

From the above figure, it is found that the Assets over Liabilities Rs.59443530.00. It shows the financial position of N.A.C. is very sound. But practically the same is not true as the outstanding taxes are pending for years together. Hence the local authority is suggested to take prompt and sincere effects to collect the outstanding taxes so as to strengthen the financial position of the N.A.C.

4.9. Parking of Municipal fund in ineligible bank.

During the year under audit 2014-15 it is found that no municipal fund has been kept in ineligible bank.

4.10. Non-issue of Misc. receipt against cheques/D.Ds.

All Municipal receipts including cheques/D.Ds have been received through M.Rs during the year 2014-15.

VP
20/01/18

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Nayagarh NAC - 2014-2015

S/no	Name of the Bank	A/C No.	Closing Balance Date As on (dd/mm/yyyy)	Closing Balance in Pass Book(In Rs:) (A)	Closing Balance in Bank Date Cash Book (dd/mm/yyyy)	Closing Balance in Bank as mentioned in Cash Book(In Rs:) (B)	Difference(In Rs:)(A-B)	Remarks
1	SBI,Nayagarh	32750608788	31-03-2015	9076464.00	31-03-2015	6908699.00	2167765.00	
2	SBI,Nayagarh	30308611492	31-03-2015	0.00	31-03-2015	0.00	0.00	Transferred to Account No.SBI-32750608788
3	SBI,Nayagarh	11383057288	31-03-2015	0.00	31-03-2015	0.00	0.00	Transferred to Account No.SBI-32750608788
4	SBI,Nayagarh	11383060392	31-03-2015	3243888.74	31-03-2015	3243888.74	0.00	
5	SBI,Nayagarh	30415609510	31-03-2015	15052557.00	31-03-2015	15025211.00	27346.00	
6	SBI,Nayagarh	11383206481	31-03-2015	2822366.00	31-03-2015	2822366.00	0.00	
7	SBI,Nayagarh	11383060336	31-03-2015	413203.12	31-03-2015	413203.12	0.00	
8	BOB,Nayagarh	301701000024 25	31-03-2015	847765.00	31-03-2015	847765.00	0.00	
9	BOB,Nayagarh	301701000018 36	31-03-2015	2882560.50	31-03-2015	2882560.50	0.00	
10	Central Bank Of India	3037259019	31-03-2015	914788.00	31-03-2015	914788.00	0.00	
11	Nilachal Gramya Bank,Nayagarh	6422	31-03-2015	7993.00	31-03-2015	7993.00	0.00	
12	Central Co-Op Bank,Nayagarh	4408	31-03-2015	1370.00	31-03-2015	1343.00	27.00	Interest on 31.3.15 of Rs.27.00 not taken in to cash book
13	SBI,Nayagarh	34698659772	31-03-2015	3700000.00	31-03-2015	3700000.00	0.00	
14	SBI,Nayagarh	34698696077	31-03-2015	1510000.00	31-03-2015	1510000.00	0.00	
15	SBI,Nayagarh	34699389112	31-03-2015	1500000.00	31-03-2015	1500000.00	0.00	
16	U.Co.Nayagarh	184601000006 50	31-03-2015	54402.50	31-03-2015	54402.50	0.00	
17	U.Co.Nayagarh	651	31-03-2015	1566735.80	31-03-2015	1541057.80	25678.00	
18	U.Co.Nayagarh	2590	31-03-2015	2160726.00	31-03-2015	2160726.00	0.00	
19	U.Co.Nayagarh	160	31-03-2015	203071.00	31-03-2015	203071.00	0.00	
20	U.Co.Nayagarh	2290	31-03-2015	867300.00	31-03-2015	867300.00	0.00	
21	U.Co.Nayagarh	20852	31-03-2015	488471.00	31-03-2015	489083.00	-612.00	
22	BOB,Nayagarh	301701000081 12	31-03-2015	500000.00	31-03-2015	500000.00	0.00	
23	IOB,Nayagarh	2108	31-03-2015	5890686.00	31-03-2015	5890686.00	0.00	
24	IOB,Nayagarh	2694	31-03-2015	33918.00	31-03-2015	33918.00	0.00	
25	IOB,Nayagarh	3774	31-03-2015	3551.00	31-03-2015	3551.00	0.00	
26	IOB,Nayagarh	9430	31-03-2015	1726589.50	31-03-2015	1726589.50	0.00	
27	HDFC,Nayagarh	501000849516 11	31-03-2015	519000.00	31-03-2015	519000.00	0.00	
28	Fixed deposit-B.O.B.,Nayagarh	20080057	31-03-2015	1441998.00	31-03-2015	1341628.00	100370.00	Int.accumulated but not taken to cash book
29	Fixed deposit-Andhra Bank,Nayagarh	134820001000 122	31-03-2015	1562532.00	31-03-2015	1447834.00	114698.00	Int.accumulated but not taken to cash book
30	Fixed deposit-Central Bank of India,Nayagarh	3099832148	31-03-2015	1335023.00	31-03-2015	1242823.00	92200.00	Int.accumulated but not taken to cash book
31	Fixed deposit-Indian Overseas Bank,Nayagarh	1109000001	31-03-2015	1138010.00	31-03-2015	1138010.00	0.00	No Interest accrued due to account freeze by the bank.

32	P.L.Account	00	31-03-2015	17454981.62	31-03-2015	17454981.62	0.00
	GRAND TOTAL			78919950.78		76392478.78	2527472.00

Reconciliation

5.1.Reconciliation.

The difference between the cash book balance and that of pass book balance is reconciled which is furnished below.

1.Name of the Bank. U.Co.Nayagarh A/c No.651.

Closing Balance as per pass book		1566735.80
Less -Cheque No.790083 issued on 22.10.14 but not encashed till 31.3.15	2000.00	
Ch.No.790108 issued on 12.12.14 but not encashed	1000.00	
Ch.No.976522 issued on 31.3.15 but not encashed	14335.00	
Ch.No.976523 issued on 31.3.15 but not encashed	11340.00	
Ch.No.976524 issued on 31.3.15 but not encashed	34931.00	
Ch.No.976525 issued on 31.3.15 but not encashed	28995.00	
Ch.No.976525 issued on 31.3.15 but not encashed	11627.00	
Total,	104228.00	(-)104228.00
Cheque No.125741 deposited on 31.3.15 but not encashed	12000.00	
Ch.No.000009 deposited on 31.3.15 but not encashed.	66550.00	
Total	78550.00	(+)78550.00
Closing balance as per cash book		1541057.80

2.Name of the Bank- S.B.I.Nayagarh-A/c No.510.

Closing balance as per pass book		15052557.00
Ch.No.482692 issued on 10.12.14 but not encashed	16560.00	
Ch.No.482725 issued on 25.3.15 but not encashed	10786.00	
Total	27346.00	(-)27346.00
Closing balance as per cash book		15025211.00

3. Name of the Bank-S.B.I.Nayagarh-A/c No.788.

Closing balance as per pass book		9076464.00
Ch.No.607145 issued on 20.3.15 but not encashed	7654.00	
Ch.No.607148 issued on 25.3.15 but not encashed	2025584.00	
Ch.No.607149 issued on 25.3.15 but not encashed	133887.00	
Ch.No.003706 issued on 25.3.15 but not encashed	640.00	
Total	2167765.00	(-)2167765.00
Closing balance as per cash book		6908699.00

4.Name of the Bank-A/c No.Central Co-op.Bank,Nayagarh-4408

Closing balance as per pass book		1370.00
Interest accrued on 31.3.15 but not taken to cash book.	27.00	(-)27.00
Closing balance as per cash book		1343.00

5.Name of the Bank-U.Co. Account No.-20852

Closing as per pass book		488471.00
612.00 of receipt not taken in pass book	612.00	(+)612.00
Closing balance as per cash book		489083.00

6.Bank of Baroda,Nayagarh A/c No.20080057-Fixed Deposit.

Closing balance as per pass book		1441998.00
Int.accrued but not taken to cash book.		
On 28.6.14	24418.00	
On 27.9.14	24862.00	
On 27.12.14	25315.00	

Handwritten signature and date 20/5/16

On 27.3.15	25775.00	
Total	100370.00	
Closing balance as per cash book		(-)100370.00
		1341628.00

7. Andhra Bank, Nayagarh, Account No. 1000122-Fixed deposit.

Closing balance as per pass book		1562532.00
Int. accrued but not taken to cash book as follows.		
On 30.6.2014	23256.00	
On 30.09.2014	23239.00	
On 30.09.2014	256.00	
On 31.12.2014	22500.00	
On 31.3.2015	22500.00	
On 30.6.14	596.00	
On 21.7.14	128.00	
On 30.09.2014	468.00	
On 31.12.14	596.00	
On 21.1.15	128.00	
On 31.3.2015	468.00	
On 22.6.14	59.00	
On 7.7.14	4.00	
On 21.09.14	56.00	
On 24.12.14	62.00	
On 23.03.15	63.00	
On 21.9.14	9658.00	
On 23.3.15	282.00	
On 21.9.2014	9658.00	
On 23.3.15	10117.00	
TOTAL.	114698.00	
Closing balance as per cash book		(-)114698.00
		1447834.00

8. Central Bank of India, Nayagarh, Account No. 3099832148-Fixed Deposit.

Closing balance as per pass book		1335023.00
Int. accrued on 6.7.2014 not taken to cash book.	92200.00	
Total	92200.00	
Closing balance as per cash book		(-)92200.00
5.2. OPERATION OF MULTIPLE BANK ACCOUNTS FOR INDIVIDUAL SCHEME FUNDS		1242823.00

As per the Govt. Guide line, all moneys received/ realised under different programmes and activities shall forthwith be deposited with the interest bearing saving bank accounts which are approved by the Govt. and the interest accrued is to be treated as additional resources of the scheme for utilisation for the concerned schemes. In this regard, the following irregularities were noticed in operation of bank accounts.

- As many as 31 nos of Savings Bank accounts were operated by this NAC at different branches of the same/different banks.
- Multiple bank accounts were opened under one scheme fund.
- Due to parking of Scheme fund in more than one account it is difficult to ascertain the actual fund position in a particular scheme in absence of Grant register in this NAC.

Thus, opening of multiple bank accounts in the same and different banks without any specific purpose speaks about poor financial planning. The Executive Officer of NAC is advised to look into the matter and to take effective steps to close the accounts immediately and compliance be reported to audit.

8/18/16

PARA: 6 STOCK POSITION

Nayagarh NAC - 2014-2015

S/no	Material/ Item	Opening Balance	Receipt	Issued	Closing Balance As per Audit	As per stock register	Remarks
1	Vehicle	04	0	0	4.00	04	03 Nos of Tractor and 01 of Tipper
2	Cess Pool	01	0	0	1.00	01	
3	Water Tanker	02	0	0	2.00	02	
4	Fogging Machine	0	01	0	1.00	01	
5	Water Purifier	0	01	0	1.00	01	
6	Computer	05	0	0	5.00	05	
7	Printer	01	01	0	2.00	02	
8	Inverter	01	0	0	1.00	01	
9	A.C Machine	06	0	0	6.00	06	
10	Cooler	01	0	0	1.00	01	
11	Fan	21	0	0	21.00	21	
12	Steel Almirah	25	0	0	25.00	25	
13	No Building items and grains	0	0	0	0.00	0	During this year neither any building materials or grains were purchased nor issued.

Comments

Comments.

As per Rule 106 of O.G.F.R., an inventory of the dead stock should be maintained in all Government offices in form O.G.F.R.-6 showing the number received, the number disposed of (by transfer, sale, loss etc.) and the balance in hand of each kind of article.

As per Rule 106(iii) of O.G.F.R., the inventory should be checked by the competent administrative authority once a year and a certificate of the result of check recorded.

As per Rule 106(iv) of O.G.F.R., articles of dead stock should be verified at least once a year and the result of verification recorded on the inventory. All discrepancies noticed must be properly investigated and brought to account immediately so that the inventory may represent the true account.

As Per Rule 111 of O.G.F.R., a physical verification of all stores should be made at least once in every year by the Head of office concerned or such other as may be specially authorized by him.

As per rule 269 of O.G.F.R., subject to any special rules or order made by Government in this behalf, every cashier, store-keeper and other subordinate who is entrusted with the custody of cash or stores should be required to furnish security, the amount being regulated according to circumstances and to local conditions in each case under the sanction of competent authority and to execute bond setting forth the conditions under which government will hold the security and may ultimately refund or appropriate it.

As per Rule 111 of O.G.F.R., a physical verification of all stores should be made at least once in every year by the Head of Office concerned or such other as may be specially authorized by him. Scrutiny of above of accounts regarding stock position it is seen that the physical verification of stock and store has not been made by this N.A.C. during the year 2014-15.

In response to audit objection statement, local authority replied that, "Stock register will be done and physical verification will be carried out soon".

Suggestions:- The Executive Officer is advised to conduct the physical verification regularly keeping in view of the above codal provision for safeguard of the N.A.C. property and to avoid the loss of stocks in future.

Handwritten signature and date
20/5/16

PARA: 7 INVESTMENT

Nayagarh NAC - 2014-2015

Sno	Opening Balance of Investment as on (DD MM YYYY)	Opening Balance(In Rs:)	Amount Encashed during the Year under Audit(In Rs:)	Total(In Rs:)	Amount Invested during the Year under Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Audit	Closing Balance Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Investment Ledger	Closing Balance Investment Ledger(In Rs:)	Difference(In Rs:)	Remarks
1	01-04-2014	5170295.00	0.00	5170295.00	307268.00	31-03-2015	5477563.00	31-03-2015	5477563.00	0.00	
	GRAND TOTAL	5170295.00	0.00	5170295.00	307268.00		5477563.00		5477563.00	0.00	

DETAILS OF CB ON INVESTMENT & Comments :

7.1.The details of Investment Position of Nayagarh N.A.C. during the year 2014-15 is furnished below.

Sl.No.	FDR No.& Date/Account No.	Amount of investment as on 1.4.14	Date of investment	Rate of interest	Maturity value of investment	Amount of encashed during 2014-15	Closing balance at the end of the year i.e. on 31.3.2015
1.	TBM/TDR/841781/B.O.B.-20080057	1341628.00	31.12.08	6.75%	1612356.00	0.00	1441998.00
2.	N-056578/Central Bank of India-3099832148	1242823.00	31.12.08	8.55%	1402369.00	0.00	1335023.00
3.	NDRC/209516/IOB-11090000001	1138010.00	31.12.08	5.25%	1205478.00	0.00	1138010.00
4.	AB/COM/MPL/H/800280/Andhra Bank-1348100122	1447834.00	31.12.08	9.4%	1645879.00	0.00	1562532.00
						Total	5477563.00

7.2.Comments on Investment Position.

Section 115 of the Orissa Municipal act, 1950 provides that the municipality may invest any money not required for immediate expense, either in Govt.security or in any other form with approval of the State Govt. It is noticed during the course of audit that Rs.5477563.00 as detailed above was kept under fixed deposits as on 31.3.2015 without utilization for public utility and also without the approval of the state Govt. The interest of the above fixed deposits are not taken to Municipal fund. These are kept outside the Accountant cash book.The same should be taken in to the cash book immediately.

Non-maintenance of Investment Register.

As per Rule-148 of the Odisha Municipal Rules,1953 a register of Government and other securities held by the Municipality should be maintained. The total amount of the securities of A.G.(O) should be verified alongwith custody of the Chairman himself.

During the course of audit it is seen that contravaining the above rule investment register not maintained.

In response to audit objection statement,local authority replied that,Investment register will be done and produced to next audit".

However the Executive Officer is advised to follow the said rule -148 of the Municipal Rules,1953 and an investment register should be maintained henceforth.

PARA: 8 ADVANCE

Nayagarh NAC - 2014-2015

Sino	Advance Outstanding as on (DD MM YYYY)	Cashbook Name	Advance Outstanding (In Rs:)	Advance Paid during the Year under Audit(In Rs:)	Total(In Rs:)	Advance adjusted during the Year under Audit(In Rs:)	Advance Outstanding as per (DD MM YYYY) Audit	Advance Outstanding Audit (In Rs:)	Advance Outstanding as per (DD MM YYYY) Cash Book	Advance Outstanding Cash Book(In Rs:)	Difference (In Rs:)	Remarks
1	01-04-2014	Accountant Cash Book	726600.00	825000.00	1551600.00	1004700.00	31-03-2015	546900.00	31-03-2015	0.00	546900.00	
	GRAND TOTAL		726600.00	825000.00	1551600.00	1004700.00		546900.00		0.00	546900.00	

Comments :

8.1.The details of advance paid and adjusted during the year 2014-15 in respect of Nayagarh N.A.C. is furnished below.

Sl.No.	Name of the staff	Advance outstanding as on 01.04.14	Advance paid during the year 2014-15	Total	Advance adjusted during the year	Advance outstanding as on 31.3.15	Remarks
1.	Puspanjali Mohanty,C.O.	2000.00	0	2000.00	2000.00	0.00	
2.	Gauranga Dalai,Sweeper	45000.00	10000.00	55000.00	38000.00	17000.00	Pay advance
3.	Duryodhan Nayak,Sweeper	47250.00	15000.00	62250.00	46500.00	15750.00	Pay advance
4.	Rajkishore Gochhayat	47250.00	0	47250.00	40500.00	6750.00	Pay advance
5.	Trinath Nayak	4000.00	0	4000.00	4000.00	0	Pay advance
6.	Ranjan Mohapatra,Work Sarkar	50000.00	0	50000.00	50000.00	0	
7.	Manas Ranjan Dash,Electrician	80000.00	0	80000.00	80000.00	0	
8.	Binaya Ranjan Mohapatra,Ex-E.O.	16000.00	0	16000.00	0	16000.00	Festival advance
9.	Baidyanath Pradhan	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
10.	Nilu Behera	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
11.	Jaladhar Pradhan	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
12.	Chittaranjan Behera	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
13.	Sanjay Kumar Das	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
14.	Ajaya Kumar Sathua	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
15.	Sunil Kumar Mohapatra	6000.00	0	6000.00	6000.00	0	Festival advance
16.	Kailash Chandra Jena	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
17.	Sarat Chandra Pani	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
18.	Sisir Kumar Mohapatra	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
19.	Satya Narayan Mondol,JE	6000.00	0	6000.00	6000.00	0	
20.	Puspanjali Mohanty	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance

21.	Laxmidhar Mohapatra	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
22.	Nalinikanta Mishra	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
23.	Gopal Ch.Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
24.	Santosh Kumar Dash	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
25.	Sanatan Mohanty	6000.00	0	6000.00	6000.00	0	
26.	Purna Chandra Pani	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
27.	Niranjan Pattanaik	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
28.	Ajit Mallick	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
29.	Manjula Mishra	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
30.	Satya Narayan Ray	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
31.	Manoj Kumar Sahoo	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
32.	Biswanath Mohapatra	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
33.	Purna Ch.Sethy	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
34.	Laxmidhar Sahoo	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
35.	Madhab Sahoo	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
36.	Trinath Rout	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
37.	Sk Innatulla	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
38.	Dinabandhu Mallick	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
39.	Trinath Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
40.	Kabi Dalai	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
41.	Gadadhar Nayak(1)	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
42.	Trinath Dalai	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
43.	Sura Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
44.	Gadadhar Nayak(2)	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
45.	Sarat Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
46.	Balia Dalai	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
47.	Ramachandra Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
48.	Surendra Gochhayat	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
50.	Sudarsan Mahar	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
51.	Ramesh Mahar	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
52.	Tusi Dei	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
53.	Rajkishore Gochhayat	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
54.	Duryodhan Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
55.	Bhagirathi Dalai	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance

56.	Bijay Mukhi	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
57.	Rabi Nayak	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
58.	Chhaila Dalai	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
59.	Gauranga Dalai	6000.00	12000.00	18000.00	10800.00	7200.00	Festival advance
60.	Krushna Chandra Mishra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
61.	Sarat Patra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
62.	Raghunath Mohapatra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
63.	Kumar Chandra Mishra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
64.	Hajarat Alli Khan	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
65.	Narayan Nayak	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
66.	Prafulla Mohapatra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
67.	Indramani Pradhan	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
68.	Satrughan Mohapatra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
69.	Sarat Ch.Sahoo	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
70.	Trilochan Sahoo	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
71.	Duryodhan Behera	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
72.	Sitaram Behera	3500.00	0	3500.00	0	3500.00	Festival advance
73.	Sarbeswar Basantia	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
74.	Ajaya Dalai	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
75.	Jaladhar Nayak	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
76.	Kartik Dalai	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
77.	Kelu Dalai	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
78.	Rama Dei	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
79.	Haras Dei	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
80.	Prafulla Nayak(1)	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
81.	Naba Nayak	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
82.	Subas Dalai	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
83.	Subasini Dei	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
84.	Prafulla Nayak(2)	2500.00	0	2500.00	0	2500.00	Festival advance
85.	Bhaba Dalai	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
86.	Gobinda Dalai	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
87.	Susama Bewa	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
88.	Surendra Mahar	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
89.	Sisula Dei	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance

[Handwritten signature]
20/5/18

90.	Subas Das	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
91.	Trilochan Nayak	2500.00	6000.00	8500.00	4900.00	3600.00	Festival advance
92.	Gajendra Maharana	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
93.	Ranjan Kumar Mohapatra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
94.	Manoj Kumar Jena	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
95.	Pravat Satapathy	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
96.	Bidyadhar Nayak	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
97.	Atbar Raheman Khan	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
98.	Susanta Kumar Behera	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
99.	Pabitra Pradhan	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
100.	Madhusudan Mishra	3000.00	6000.00	9000.00	5400.00	3600.00	Festival advance
101.	Surendra Kumar Das	1800.00	4000.00	5800.00	3400.00	2400.00	Festival advance
102.	Ramesh Chandra Samal	1800.00	4000.00	5800.00	3400.00	2400.00	Festival advance
103.	Sanatan Nayak	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
104.	Prakash Nayak	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
105.	Mewa Nayak	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
106.	Kalandi Naik	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
107.	Sukdev Naik	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
108.	Sura Ghadai	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
109.	Manas Nayak	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
110.	Alekh Naik	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
111.	Pandab Naik	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
112.	Santosh Guru	900.00	1500.00	2400.00	1500.00	900.00	Festival advance
TOTAL		726600.00	825000.00	1551600.00	1004700.00	546900.00	

8.2. YEARWISE BREAK UP OF OUTSTANDING ADVANCES.

Yearwise Break up of outstanding advances for the year 2014-15 is furnished below.

YEAR	AMOUNT
2013-14	16000.00
2014-15	530900.00
TOTAL	546900.00

8.3..DETAILS OF ADVANCE PAID DURING 2013-14 REMAINING MORE THAN ONE YEAR.

The details of advance paid but not adjusted for more than one year is furnished below.

Sl.No.	Name & designation of the advance holder	Vr.No./Date	Amount of advance outstanding	Purpose of advance	Name of the sanctioning authority	Remarks
1.	Binaya Ranjan Mohapatra, Ex-E.O.	-	16000.00	-	Sri Binaya Ranjan Mohapatra, Ex-E.O.	No detailed information has been mentioned in the last Audit

	Total	16000.00			report.
--	-------	----------	--	--	---------

From the above table, it would be seen that an amount of advance of Rs.16000.00 has been au-adjusted till 31.3.2015 which remains outstanding for more than one year is suggested for recovery from the following officials who has sanctioned the advance.

1.Sri Binaya Ranjan Mohapatra,Ex.E.O. –Rs.16000.00

8.4...IRREGULAR SANCTION AND PAYMENT OF PAY ADVANCE TO STAFFS OF THE N.A.C. (OSP-89 TO 90)

As per the provisions of Rule 259(1) of O.G.F.R. Vol-I, and F.D.OM.No.29686-Codes-57/59/F Dt.20.06.1979, Pay advance equal to one month basic pay is admissible to an employee in case of transfer and the same will be recovered in 3 equal monthly instalments commencing from the succeeding months.

Besides above, the H & U.D.Department instructed all the Urban Local Bodies vide its letter No.Audit(U)74/2009/28808/HUD Dt.25.11.2009 that "Salary advances to the staff except on transfer should be stopped forthwith."

On checking of the pay acquittance roll, and accountant cash book, it is revealed that a sum of Rs.75000.00 has been paid to the municipality staff during the year 2014-15 consolidated of previous advance of Rs.139500.00 out of which Rs.145000.00 has been adjusted leaving a balance of Rs.69500.00 unadjusted till 31.3.2015. The details are furnished below.

Sl.No.	Advance to whom paid	Vr.No./Date	Amount of advance outstanding as on 01.04.2014	Advance paid during the year 2014-15	Total	Advance adjusted during the year	Advance outstanding ad on 31.3.2015
1.	Duryodhan Naik, Sweeper	38/8.5.2014, 236/20.11.2014	47250.00	15000.00	62250.00	46500.00	15750.00
2.	Gouranga Dalai, Sweeper	235/20.11.14	45000.00	10000.00	55000.00	38000.00	17000.00
3.	Rajkishore Gochhayat, sweeper	236/20.11.13	47250.00	0.00	47250.00	40500.00	6750.00
4.	Niranjana Pattanaik, Tax Collector	227/13.11.14	0.00	50000.00	50000.00	20000.00	30000.00
		TOTAL	139500.00	75000.00	214500.00	145000.00	69500.00

Since the N.A.C. is facing fund constraints and unable to pay monthly salary to the staff in due time and Govt. grant is being encroached for day to day activities. The payment of such unauthorized advance negatively affects the development work as well as the basic core activities of the N.A.C.

In response to audit objection memo, the local authority replied that , "Noted for future guidance. Henceforth no salary advance will be considered. It may be noted that the above amount also deducted from the monthly salary."

8.5. Non Maintenance of Advance and Outstanding advance ledger:

As per Rule 136 to 140 of Odisha Municipal Rules, 1953 an 'Advance ledger' is to be maintained in each ULB recording person wise separate accounts of such advances. Advances shall be regularly and promptly adjusted and any unspent balance of an advance shall be immediately refunded. The different accounts in the advance ledger shall be balanced quarterly and signed by the Executive officer & thus an 'Outstanding Advance ledger' is to be maintained on quarterly basis. But neither advance Ledger nor outstanding advance ledger has been maintained by this NAC .

Therefore, the local authority is suggested to maintain the above mandatory records and compliance reported to Audit.

8.6.COMMENTS ON ADVANCE.

As per provision of SR 509 of Odisha Treasury Code (Vol-I) and Rule 136 to 140 of OM Rules, 1953 and instruction of the Finance Department, advance granted to contractors and individuals and allied purpose were required to be promptly adjusted within one month from the date of disbursement of advance by submitting details accounts and refunding balances if any. An advance ledger is to be maintained in each ULB recording person wise separate accounts of such advance as the same is to be balance and signed by the Executive officer on quarterly basis. The Drawing and disbursing Officer was responsible for any deviation of the same.

As per Rule 14 of OGFR provides that every officer whose duties to render accounts in respect of public money is responsible for their completeness and strict accuracy. According to the Government instructions each item of outstanding advances as appearing in the cash book of the DDO is to be analysed and get adjusted within one month as delay in rendering detailed accounts may lead to misappropriation of funds.

20/6/20

Hence, the Executive Officer is advised to take effective steps for adjustment of advance either through voucher adjustment or through effecting recovery.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Binaya Ranjan Mohapatra	Ex-E.O.	Now E.O. at Khandapara N.A.C.	16000.00

[Handwritten signature]
21/5/16

PARA: 9 GRANTS

Nayagarh NAC - 2014-2015

Sino	Grants Outstanding as on (DD MM YYYY)	Grants Outstanding (In Rs:)	Grants Received during the Year under Audit(In Rs:)	Total(In Rs:)	Grants Spent during the Year under Audit(In Rs:)	Grants unspent as on (DD MM YYYY)	Grants unspent (In Rs:)	Remarks
1	01-04-2014	-13038645.00	109673683.00	96635038.00	88577308.00	31-03-2015	8057730.00	
	GRAND TOTAL	-13038645.00	109673683.00	96635038.00	88577308.00		8057730.00	

Comments :

Para.No.9.1.

DETAILS OF GRANTS RECEIVED AND UTILIZED DURING THE YEAR 2014-15

The details of grants received and utilized during the year 2014-15 is given below.

Sl.No.	NAME OF THE GRANT	OPENING BALANCE AS ON 01.4.14	AMOUNT OF GRANT RECEIVED	TOTAL	GRANT UTILISED DURING THE YEAR	GRANT UNSPENT AS ON 31.3.2015
1.	Road Maintenance	1274498.00	3889000.00	5163498.00	0.00	5163498.00
2.	Road Development	-11070455.00	3188000.00	-7882455.00	166278.00	-8048733.00
3.	EFC/TFC	160385.00	2429000.00	2589385.00	0.00	2589385.00
4.	IHSDP	4253701.00	0.00	4253701.00	1241357.00	3012344.00
5.	MV TAX	-496231.00	1037000.00	540769.00	261888.00	278881.00
6.	MLA LAD	1382651.00	0.00	1382651.00	461329.00	921322.00
7.	SDF	4120501.00	0.00	4120501.00	1826491.00	2294010.00
8.	MP LAD	300000.00	500000.00	800000.00	151357.00	648643.00
9.	SPF	-97999.00	140000.00	42001.00	203696.00	-161695.00
10.	IAP	-4391740.00	0.00	-4391740.00	0.00	-4391740.00
11.	Road & Bridges	-1220313.00	0.00	-1220313.00	0.00	-1220313.00
12.	Implementation of Accounts procedure	291600.00	194400.00	486000.00	194400.00	291600.00
13.	NRB	850000.00	400000.00	1250000.00	0.00	1250000.00
14.	SJSRY	513575.00	774000.00	1287575.00	1056500.00	231075.00
15.	Relief	-484200.00	520500.00	36300.00	46147.00	-9847.00
16.	FDR	200000.00	0.00	200000.00	0.00	200000.00
17.	L.F.S.Pension	227000.00	0.00	227000.00	0.00	227000.00
18.	P.B.I.	-2188576.00	0.00	-2188576.00	0.00	-2188576.00
19.	Special Grant for C.C.Road	-9340316.00	0.00	-9340316.00	0.00	-9340316.00
20.	Construction of office building	-2094726.00	0.00	-2094726.00	0.00	-2094726.00
21.	Construction of Kalyan Mandap	1200000.00	0.00	1200000.00	0.00	1200000.00
22.	OAP/NFBS/HARISCHANDRA	3572000.00	4944400.00	8516400.00	2797700.00	5718700.00
23.	Development of Park & Greenery	0.00	510000.00	510000.00	7000.00	503000.00
24.	Devolution Fund	0.00	2802000.00	2802000.00	1255165.00	1546835.00
25.	Protection & Conservation of water bodies	0.00	1500000.00	1500000.00	0.00	1500000.00
26.	SWM	0.00	1489083.00	1489083.00	0.00	1489083.00
27.	Octroi Compensation	0.00	21915000.00	21915000.00	17474000.00	4441000.00
28.	Festival Grant	0.00	53000.00	53000.00	0.00	53000.00
29.	UIDSSMT	0.00	62434000.00	62434000.00	62434000.00	0.00
30.	NULM	0.00	954300.00	954300.00	0.00	954300.00
	TOTAL	-13038645.00	109673683.00	96635038.00	88577308.00	8057730.00

From the above table it is seen that an amount of Rs.8057730.00 has been remained outstanding as on 31.3.2015. Hence the local authority is advised to utilized the unspent grant as soon as possible.

9.2. It is seen from the previous audit report an amount of Rs.-13038645.00 was shown as (-) Grant. In this regard the local authority neither produced the Grant-in-aid register nor utilisation register for verification. Further, it is understood that the audit of the institution for the financial

Handwritten signature and date 20/9/18

year 09-10 to 2012-13 not yet taken up resulting minus C.B. in the last audit report. However, the local authority is advised to maintained up to date Grant-in-aid register and Utilisation register immediately and produced the same before next audit.

Comments.

During the year 2014-15 the N.A.C has received Govt.grants of Rs.109673683.00, out of which Rs.81391099.00 has been utilised during the year 2014-15 and balance of Rs.28282584.00 is to be utilised. But the total unspent grant comes to Rs.8057730.00 which is very less than the actual un-utilised grants. The same difference is due to non-conduct of audit as well as non-availabale of grants figure for the period 2010-11 to 2012-13.

9.3.Diversion of Grants.

During the year 2014-15 no diversion has been made towards govt.grants.

9.4. YEAR WISE BREAK UP OF GRANTS.

As the audit of the N.A.C. for the period 2010-11 to 2013-14 has been conducted by the L.F.A.organisation, it is not possible to furnish the exact figure of year wise break up of un-spent grants as on 31.3.2015. However as available from previous audit reports audit has worked out the year wise break up of un-utilised grants as follows.

Grant un-utilised up to 2013-14 -20224854.00

Grant un-utilised for 2014-15 Rs.28282584.00

Total Rs.8057730.00



PARA: 10 UTILISATION CERTIFICATE

Nayagarh NAC - 2014-2015

S/no	U.C Outstanding as on (DD MM YYYY)	U.C Outstanding(In Rs:)	U.C due for submission during the period under Audit(In Rs:)	Total(In Rs:)	U.C Submitted during the period under Audit(In Rs:)	U.C needs to be submitted as on outstanding as on (DD MM YYYY)	U.C needs to be submitted as on outstanding (In Rs:)	Remarks
1	01-04-2014	85666477.00	88577308.00	174243785.00	0.00	31-03-2015	174243785.00	
	GRAND TOTAL	85666477.00	0.00	174243785.00	0.00		174243785.00	

Comments :

Comments :

UTILISATION CERTIFICATE.

The U.C. outstanding as on 31.3.2014 as per the last audit report was Rs.85666477.00. The U.C.pending as per the last audit report was as per the grants received. But as per the letter No.4244 Dt.18.05.2015 of Directorate of Local Fund Audit, Odisha the grants received does not become due for submission of U.C. unless it is expended. Hence, U.C. becomes due for submission for only that portion of grant which is actually spent. So new U.C. outstanding as on 01.04.2014 is modified as follows.

U.C.outstanding as on 01.04.2014	85666477.00
U.C.due for submission during the period under audit.	88577308.00
Total	174243785.00
U.C.Submitted during the year 2014-15	0.00
U.C.needs to be submitted as on 31.3.2015	174243785.00

10.1.Details of Utilisation Certificates submitted during the year under audit.

No Utilisation Certificates has been submitted during the year under audit.

10.2. COMMENTS ON NON-SUBMISSION OF UTILISATION CERTIFICATES.

Rule-173 of O.G.F.R.Vol-I, gives emphasis on submission of utilization certificates by the grantee organization to the administrative department by the 1st June of the succeeding year of expenditure for proper monitoring of utilization of grants for intended purposes. However, on verification it was observed that UCs for total amount Rs.174243785.00 was lying outstanding against the N.A.C. for submission as on 31.3.2015 which is alarming. This shows the lack of promptness in submission of Utilisation Certificate by the local authority.

The local authority is advised to take effective steps to submit the pending utilization certificates in order to clear up the position of pendency.

10.3.Comments on Non-maintenance of U.C.Register.

During the period of audit local authority fails to produce the U.C.register for verification.However the local authority is advised to maintained U.C.register immediately and produced the same before next audit.

10.4. YEAR WISE BREAK UP OF OUTSTANDING U.CS.

The year wise breakup of outstanding U.C. as on 31.3.2015 is furnished as follows.

U.C.pending up to 2013-14	92852686.00
U.C.Pending for the year 2014-15	81391099.00
TOTAL	174243785.00

Handwritten signature and date 20/5/18
Executive Officer
Nayagarh

PARA: 11 MISAPPROPRIATION & DEFALCATION

11.1 - Amount collected through DCR but not taken to Accountant Cash book. OSP-41

On checking the daily collection registers of Tax collectors with reference to cashier cash book, it is revealed that a total sum of Rs.3270.00 is not taken to the accountant cash book though the same amount has been received by the cashier from the tax collectors as per the detailed furnished below.

Sl.No	Name of the Tax Collector from whom received	DCR Page/Dt.	Amount	Remarks
1	Prafulla Kumar Mohapatra	149/31.12.14		
2	Prafulla Kumar Mohapatra	70/24.4.14	300.00	Daily Market
3	B. Dalai	203/27.3.15	715.00	Daily Market
4	Hazarat Khan	-/25.2.15	705.00	Daily Market
5	A.K. Mallik	72/31.10.14	550.00	Holding Tax
			1000.00	Market H.R.
		TOTAL	3270.00	

On issue of audit objection memo on this score, steps has been taken to recover the same". However the above amount of Rs.3270.00 has been recovered vide M.R.No.15847 dt.19.2.16 from Sri Sisir Mohapatra, cashier and taken to cash book on 29.2.2016 which has been verified at the time of exit conference.

[Handwritten Signature]
20/5/16

11.2 - Less Credit in Cashier Cash Book than the actual amount received. OSP-43

On checking of the Daily Collection Register of Sri Kailash Chandra Jena, Tax Collector with reference to Cashier cash book, it is revealed that a sum of Rs.5500.00 has been received by the cashier from Sri Jena on 09.06.2015 vide DCR page No.11 and M.R.No.8983. But against the same M.R. only Rs.5000.00 has been taken to Cashier's cash book in place of Rs.5500.00 resulting less credit of Rs.500.00 which needs recovery. The details are furnished below.

Amount collected through DCR	Ref.to DCR Page No./M.R.No.	Amount taken to Cashier's Cash Book	Less credit in Cashier's Cash Book
5500.00	Page-11/M.R.No.8983	5000.00	500.00
		Total	500.00

In response to audit objection memo, the local authority agreed to recover the amount. However the amount of Rs.500.00 has been recovered vide M.R.No.1584 dt.16.2.16 from Sri Sisir Mohapatra, cashier and taken to cash book on 29.2.2016 which has been verified at the time of exit conference.

11.3 - Amount Collected Through M.R.but not credited in N.A.C.Fund.OSP-44

On checking of the Daily Collection Register with reference to Cashier cash book, it is revealed that a sum of Rs.200.00 has been collected by the cashier Sri S.K.Mohapatra towards Hat fees vide M.R.No.04/11350 on 21.7.2014. But against the same no amount has been taken to Cashier's cash book resulting non- credit of Rs.200.00 which needs recovery. The details are furnished below.

Amount collected through M.R.	Ref.to M.R.No.	Amount taken to Cashier's Cash Book	Non- credit in Cashier's Cash Book
200.00	M.R.No.04/11350	0.00	200.00
		Total	200.00

In response to audit objection memo, the local authority agreed to recover the amount. However the amount of Rs.200.00 has been recovered vide M.R.No.15849 dt.19.2.16 from Sri Sisir Mohapatra, cashier and taken to cash book on 29.2.2016 which has been verified at the time of exit conference.

11.4 - Less deposit of collection amount due to calculation error.OSP-45

On checking the Daily Collection Register of Sri S.K.Mohapatra, Cashier (Hata fees) with reference to M.R.books, it is revealed that a total sum of Rs.185.00 as detailed below has been less taken to the cash book due to erroneous calculation in the daily collection register which needs recovery.

Sl.No	Collected By	Book/M.R.No	Amount Collected	Amount shown(DCR)	Difference	DCR Page
1	S.K. Mohapatra	2/11188-11199	2905.00	2870.00	35.00	28/16.6.14
2	S.K. Mohapatra	6/11506-11508	3720.00	3620.00	100.00	33/2.12.14
3	S.K. Mohapatra	6/11523-11525	700.00	650.00	50.00	34/13.3.15
		TOTAL	7325.00	7140.00	185.00	

In response to audit objection memo, local authority agreed to effect recovery from the person concerned. However the amount of Rs.185.00 has been recovered vide M.R.No.15850 dt.19.2.2016 from Sri Sisir Mohapatra, cashier and taken to cash book on 29.2.2016 which has been verified at the time of exit conference.

11.5 - Excess Expenditure shown towards disbursement of MBPY. OSP-48

On checking of OAP/ODP/MBPY acquittance rolls with reference to cash book, it is noticed that an excess amount of Rs.600.00 is shown expenditure towards disbursement of MBPY pension as per the detailed calculation below.

Pension Type	Month	Acq. Page	Abstract Page	Vr No/Dt	Actually Disbursed	Shown as Expenditure	Excess Shown	Ren
MBPY	August	61	56	15.9.15	381x300=114300	383x300=114900	600.00	Cur
In response to audit objection memo, local authority agreed to effect recovery from the person concerned. However the amount of Rs.600.00 has been recovered vide M.R.No.15093 dt.30.1.2016 from Smt. Puspanjali Mohanty, C.O. and taken to cash book on 04.02.2016 which has been verified at the time of exit conference.								

11.6 - Collected amount not accounted to Cashier cash book. OSP-77

On checking Daily Collection Registers of Tax Collectors with reference to Cashier Cash book, it is revealed that a total sum of Rs.620.00 is not taken to the cash book though the same amount has been received by cashier from the tax collectors as per the details furnished below.

Sl.No	Name of the Tax Collector from whom received	DCR Page/Dt.	Amount	Remarks
	1 G.C. Nayak	-/9.11.15		
	2 S.C. Patra	-/3.3.15	144.00	Holding Tax
	3 Kumar Chandra Mishra	22/9.4.15	59.00	Holding Tax
4	S.K. Mohapatra	35/20.4.15	217.00	Holding Tax
			200.00	Hata Collection
		TOTAL	620.00	

On issue of audit objection memo on this score, steps has been taken to recover the same. However the above amount of Rs.620.00 has been recovered vide M.R.No.15846 dtd.19.2.2016 from Sri Sisir Mohapatram, cashier and taken to cash book on 29.2.16 which has been verified at the time of exit conference.

PARA: 12 LOSS OF STOCK & STORE

12.1 -

'Verified the records produced and found no loss of stock & store'.

PARA: 13 AUDIT OF RECEIPTS

13.1 - D.C.B.POSITION OF TAXES AND RENTS.

21/5/16

STATEMENT SHOWING THE DEMAND, COLLECTION, BALANCE TAXES & RENTS ETC. FOR THE YEAR 2014-15 IN RESPECT OF NAYAGARH N.A.C.

Particulars	Demand			Collection			Rebate allowed	Current collection + Rebate	Balance		
	Arrear	Current	Total	Arrear	Current	Total			Arrear	Current	Total
1	2	3	4	5	6	7	8	9	10	11	12
Holding Tax	1836426.91	485365.03	2321791.94	157388.50	223339.77	380728.27	60585.10	283924.87	1679038.41	201440.16	1880478.57
Latrine Tax	6545.49	0	6545.49	153.45	0	153.45	-	-	6392.04	0	6392.04
Water Tax	1087881.15	252987.09	1340868.24	85014.32	144298.96	229313.28	-	-	1002866.83	108688.13	1111554.96
Light Tax	1121868.83	335751.50	1457620.33	105944.89	190370.09	296314.98	-	-	1015923.94	145381.41	1161305.35
TOTAL	4052722.38	1074103.62	5126826.00	348501.16	558008.82	906509.98	60585.10	283924.87	3704221.22	455509.70	4159730.92

YEAR WISE BREAK UP OF OUTSTANDING TAXES.

Year wise break up of outstanding taxes as furnished by the local authority as on 31.3.2015 as follows.

YEAR	AMOUNT
Up to 2009-10	2379379.26
2010-11	273215.35
2011-12	308959.55
2012-13	341991.15
2013-14	400675.91
2014-15	455509.70
TOTAL	4159730.92

13.2 - Assessment of New Holdings. OSP-93

ASSESSMENT OF NEW HOLDINGS.

The local authority was asked to furnished the number of new holdings that have newly come under the ambit of holding tax during the year 2014-15 through objection memo Page No.93. The local authority furnished the following figures which has been verified.

Sl.No.	Ward No.	No. of New Holdings	No. of New holdings completed during the year	No. of new Electricity connections provided to the newly constructed buildings.	Remarks
1.	1 No	Nil	-	1	-
2.	2 No	2	2	2	-
3.	3	1	1	1	-
4.	4	Nil	-	-	-
5.	5	Nil	-	-	-
6.	6	1	1	-	-
7.	7	10	10	10	-
8.	8	Nil	-	-	-
9.	9	Nil	-	-	-
10.	10	9	9	9	-
11.	11	3	3	3	-
12.	12	15	15	15	-
TOTAL		41	41	41	

However, the local authority is suggested to include the same in DCB register and effect collection of holding tax from the above new holdings henceforth.

13.3 - INEFFECTIVE AND INEFFICIENT RECOVERY OF HOLDING TAX. OSP-91

As per Rule-175 of Odisha Municipal Rules, 1953, the municipality shall be divided into circles for the purpose of collection of taxes. Each circle shall be numbered and a Tax Collector shall be appointed in charge of one or more circles. The O.M. Act, 1950 stipulated u/s 158, that notification shall be made and posted in the office of the Municipality declaring day(s) and time for receipt of taxes, u/s 159(2) any tax on the annual value of holdings shall be payable quarterly instalment and every such instalment shall be deemed to be due on the first day of the quarter in respect of which payable. u/s 159-A(1)&(2) a resolution may be passed in the Municipal Council to grant a rebate in respect of tax paid within stipulated period i.e. the rebate may be allowed not exceeding 10 per cent (paid within 30 days) and 5 per cent (paid beyond 30 days and within 60 days) and the Municipality may in like manner, provide for grant rebate at such percentage not exceeding 20% for the tax due for any year paid before 30th April and not exceeding 10 per cent where it is paid on or before 31st May of that year. Further, u/s 160 of the Act, a receipt signed by the tax collector or any other officer authorized by the E.O. was to be given against each payment of tax. Also as per Rule-201(2) and Rule-202 of O.M. Rules, 1953, the Municipality may establish a system of reward and punishment to tax collector to ensure best results in collection of tax.

On checking of Resolution Book of the municipality, Establishment File and Receipt book of Holding Tax and from the information furnished to audit by the local authority, it was revealed that Nayagarh N.A.C. consists of 13 wards and no specific circle exists for collection of taxes. The taxes are collected ward wise by engaging Tax Collectors. The taxes are received throughout the year and no notification has been made declaring day(s) and time for receipt of taxes. No computer data base has been made relating to assessment of holding tax, number of holdings, demand of tax, collection of tax and arrear taxes outstanding for collection. The details of demand, collection & % of collection are furnished below.

Name of the Tax	Total Demand	Total Collection+Rebate Allowed	% of collection with that of demand
1	2	3	4
Holding Tax	2321791.94	441313.37	19%
Latrine Tax	6545.49	153.45	2.34%
Watr Tax	1340868.24	229313.28	17.10%
Light Tax	1457620.33	296314.98	20.32%
TOTAL	5126826.00	967095.08	18.86%

From the above table, it is clear that the collection percentage is varied from 2.3% to 20.32% which is far from satisfactory.

It is to mention here that N.A.C. has not yet established any system of rewards and punishments to tax collectors to ensure best results in collection of tax. As, no remedial measures for effective realization of revenue has been taken, huge arrears are rolling for years together with owners of houses which indicates the inefficiency and ineffectiveness of collection of Holding Tax.

13.4 - TIME BARRED FOR RECOVERY OF DUES. OSP-92

As per section-346 of the Odisha Municipal Act, 1950, no distraint shall be made, no suit shall be instituted and no prosecution shall be commenced in respect of any sum due to a N.A.C. under this Act, after the expiration of a period of three years from the date on which distraint might first have been made, a suit might first have been instituted, or prosecution might first have been commenced, as the case may be in respect of such sum.

It would be seen from the year wise break up of outstanding taxes that the taxes of Rs.4159730.92 is lying as outstanding as on 31.3.2015. Out of which a sum of Rs.273215.35 or Rs.273215.00 has become barred by limitation (tax outstanding for more than three years i.e. for the year 2011-12) during the year 2014-15. But not a single demand notice U/S-161 or distress warrant u/s-162, 163 has been issued during the year 2014-15 which resulted loss to the N.A.C. Fund. For the above loss the following officials are found responsible.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs.)
1	Sri Narayan Nayak	Tax Daroga	Nayagarh N.A.C.	136607.00
2	Sri Prafulla Kumar Mohapatra	Executive Officer	Nayagarh N.A.C.	136608.00

13.5 - D.C.B.Position of Fines and Fees.

The details of Demand, Collection & Balance Position of Licence fees, Rent and Fixed demands for the year 2014-15 is given below.

Market Shop	306845.00	1594320.0	1901165.00	147993.0	1495418.0	1643411.0			158852.00	98902.00	257754.00
Rent		0		0	0	0					
Old Market	213647.13	28800.00	242447.13	6700.00	17700.00	24400.00			206947.13	11100.00	218047.13
Slum Building	230558.60	59400.00	289958.60	4150.00	14850.00	19000.00			226408.60	44550.00	270958.60
Rental Building	105429.00	14400.00	119829.00	5300.00	0	5300.00			100129.00	14400.00	114529.00
TOTAL	856479.73	1696920.0	2553399.73	164143.0	1527968.0	1692111.0			692336.73	168952.0	861288.73
		0		0	0	0				0	
Cabin Licence	451178.26	0	451178.26	1280.00	0	1280.00			449898.26	0	449898.26
Trade Licence	179003.00	222745.00	401748.00	88226.00	207685.00	295911.00			90777.00	15060.00	105837.00
TOTAL	630181.26	222745.00	852926.26	89506.00	207685.00	297191.00			540675.26	15060.00	555735.26
Weekly Hat	491300.00	144386.00	635686.00	0	144386.00	144386.00			491300.00	0	491300.00

Ponds(Pisciculture)	313448.00	0	313448.00	0	0	0	313448.00	0	313448.00
Hoarding Licence	99335.00	66550.00	165885.00	99335.00	66550.00	165885.00	0	0	0
Daily Market	0	231443.00	231443.00	0	231443.00	231443.00	0	0	0
Motor Parking Fee	0	125720.00	125720.00	0	125720.00	125720.00	0	0	0
Building Plan	0	838848.00	838848.00	0	838848.00	838848.00	0	0	0
Kalyan Mandap	0	452000.00	452000.00	0	452000.00	452000.00	0	0	0
Cess Poll	0	169591.00	169591.00	0	169591.00	169591.00	0	0	0
Water Tanker	0	26500.00	26500.00	0	26500.00	26500.00	0	0	0
Town Hall	0	6500.00	6500.00	0	6500.00	6500.00	0	0	0
NOC	0	84010.00	84010.00	0	84010.00	84010.00	0	0	0

EMD	0	6000.00	6000.00	0	6000.00	6000.00		0	0	0
Garbage rent	0	24000.00	24000.00	0	24000.00	24000.00		0	0	0
Tender Paper	0	37200.00	37200.00	0	37200.00	37200.00		0	0	0
MHR Security Deposit	0	22000.00	22000.00	0	22000.00	22000.00		0	0	0
Others	0	202960.05	202960.05	0	202960.05	202960.05		0	0	0
TOTAL	904083.00	2437708.05	3341791.05	99335.00	2437708.05	2537043.05		804748.00	0	804748.00

13.6 - YEARWISE BREAK UP OF FINES AND FEES COLLECTION.

Year wise break up of the taxes and fines for the year 2014-15 are furnished below.

NAME OF THE TAX		2014-15	2013-14	2012-13	2011-12	PRIOR TO 2010-11
Market Rent	257754.00	98902.00	51480.00	27934.00	19380.00	60058.00
Old Market Rent	218047.13	11100.00	9800.00	9300.00	10800.00	177047.13
Slum Building	270958.60	44550.00	39300.00	37100.00	29400.00	120608.60
Rental Building	114529.00	14400.00	11400.00	7200.00	7200.00	74329.00
Trade Licence	105837.00	15060.00	31260.00	38909.00	920.00	19688.00

As the N.A.C. is facing financial crisis, effective steps should be taken for collection of such huge amount of arrear dues.

13.7 -

Sl.No.	Name of the defaulting service provider(Telecom company)	Particulars of the mobile tower(Location)	Loss of Revenue due to non-collection of license fee			
			Non-collection of installation charges@ of 10000.00	Non-collection of renewal fees @1000.00 per year	Penalty, if any,@10000.00 per month of delay of renewal	Total
1	2	3	4	5	6	7
		NIL				

On verification of connected files and registers it is found that 18 Nos. of towers of 8 No.of companies has been installed in the N.A.C.area and no license fees is due on them towards collection.

The amount due on collection on Mobile towers for the year 2014-15 furnished in the following table.

Sl.No.	Name of the service provider(Telecom Company)	Particulars of the mobile tower(Location)	Amount of revenue due to be collected				Amount collected				Less collection of license fees	Remarks
			Installation charge	Renewal fees	Penalty	Total	Installation charges	Renewal fees	Penalty	Total		
1	2	3	4	5	6	7	8	9	10	11	12	13
1.	Reliance Telecom Ltd.	KalyanMandap,NAC(Boundary)wardNo.1.	0	1000.00	0	1000.00	0	1000.00	0	1000.00	Nil	
2.	Bharati Airtel Ltd.	Infront of KalyanMandap,Ward No.1	0	1000.00	0	1000.00	0	1000.00	0	1000.00	Nil	
3.	P.C.Dash project Head Orissa circle dishnet wireless Ltd.	Khandapararoad,Nayagarh Ward No.2.	0	1000.00	0	1000.00	0	1000.00	0	1000.00	Nil	
4.	Wireless TT Info service Ltd	GodabarishKalyanmandap, Ward No.2	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
5.	Bharati Airtel Ltd.	Near Sagadia Sahi,Ward-7	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
6.	Tata tel.Services	Near SagadiaSahi,Ward No.7	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
7.	Reliance Infratel Ltd.	Near Sagadiahahi,Ward No.7	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
8.	Vodafone Essar Spacetel,Ltd	Near Sagadiahahi,Ward No.7	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
9.	Reliance communication Ltd.	Debatorcolony,Ward No.10	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
10.	Wireless TT	Debottarcolony,Ward	0	6000.00	0	6000.00	0	6000.00	0	6000.00	Nil	One time deposit for five years

	Info service Ltd.	No.10										deposit for six years
11.	Vodafone Spacetal Ltd.	Debattor colony, ward No.10	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
12.	GTL Infrastructure Ltd.	New Rajabati, Ward No.10	0	1000.00	0	1000.00	0	1000.00	0	1000.00	Nil	
13.	Wireless TT Info service Ltd	New Rajabati, Ward No.10	0	1000.00	0	1000.00	0	1000.00	0	1000.00	Nil	
14.	Reliance communication Ltd.	Trinath Chhak, ward No.10	0	1000.00	0	1000.00	0	1000.00	0	1000.00	Nil	
15.	ATC India	Rajabagicha, Nayagarh, Ward No.11	0	5000.00	0	5000.00	0	5000.00	0	5000.00	Nil	One time deposit for five years
16.	P.C.Dash project Head Orissa circle dishnet wireless Ltd.	Infront of Patachandi Thakurani, Ward No.12	0	5000.00	0	5000.00	0	5000.00	0	5000.00	0	One time deposit for five years
17.	Vodafone Spacetal Ltd.	Godabarisahu House, ward No.12	0	5000.00	0	5000.00	0	5000.00	0	5000.00	0	One time deposit for five years
18.	Tata tel.Services	Infront of Patachandi Thakurani, Ward No.12	0	5000.00	0	5000.00	0	5000.00	0	5000.00	0	One time deposit for five years
		TOTAL	0	67000.00	0	67000.00	0	67000.00	0	67000.00	0	

13.8 - Compost Menure.

As per Rule, 559 of O.M. Rules, 1953 the council should maintained at least one compost depot having roughly an area of 3 acres for every 10000 populations. Though the N.A.C. has population more than 17000 till date, no compost depot has been maintained by the council. Hence the attention of the council is hereby drawn to look into the matter and take necessary steps.

PARA: 14 AUDIT OF EXPENDITURE

14.1 - EXCESS PAYMENT TO CONSOLIDATED STAFFS OF THE N.A.C. OSP-34 TO 40

The following circulars have been issued by the Govt. in different departments from time to time for engagement of employee on the basis of consolidated remuneration.

1. Govt. in H & UD Department vide his letter No. 16880/HUD Dt. 15.05.1999 has issued instruction to local bodies for allowing consolidated pay who have served less than ten year from the cut off date i.e. 19.5.1997.

2. For adoption of uniform scale of monthly remuneration for contractual employees Govt. in Finance Department has issued an instruction vide his Lr. No. 32986(255)/F. Dt. 7.7.2008 that, the consolidated salary/ remuneration for such employees shall be the sum equivalent to the

minimum of the pay scale admissible to the regular post against which such contractual engagement has been made. The same was communicated to all the Executive Officer of the Municipalities and NAC for information by the Govt. in H & UD Deptt. vide his **Lr. No. 23894/HUD Dt. 6.9.2008.**

3. The Circular No. **32986/F Dt. 7.7.2008** was amended by Finance Department **Lr. No. 40545(255)/F. Dt. 29.8.2009.** On the said order

Govt in Finance Department has pleased to decide that the minimum pay of the corresponding post in the revised scale of pay in the corresponding pay band as indicated in column 5 of the first schedule of ORSP Rule 2008 notified vide **SRO No. 638/2008 Dt. 24.12.2008** shall hence forth be applicable as contractual remuneration to contractual appointees engaged in different govt. Departments and government offices.

4. The service condition of the employees of the ULBs are regulated with the rules and provisions of O.M. Act/Rules, which is governed under rules/ provisions applicable to the employees of the State Government. As per **Rule 415 of the O.M. Rules-1953**, the conditions of the employees of a municipal council shall not be more favourable than those of Government servants of similar standing and status in respect of

On checking of the Pay acquittance roll of the Contractual employees of the Municipality, it reveals that 14 Nos. of employees were engaged in the same establishment prior to 19.05.1997 and remuneration on consolidated pay were allowed to them as detailed below.

AS PER RESOLUTION NO. 8(9) Dt. 30.1.2013 & 9(2) 21.05.13 AS PER RESOLUTION NO. 19 Dt. 29.07.2013

@ 5700/- P.M. & @ 6150/- P.M. Upto 6/2013 @ 9000/- P.M. & @ 10,000/- PM W.E.F. 7/13

Due to allowing higher rate than that admissible as per above govt. guide lines, a sum of Rs 709920.00 was paid in excess. The details of which is furnished below.

DETAILS OF EXCESS PAYMENT MADE TO CONSOLIDATED STAFF OF NAC						
Sl.No	Name/Post	Month	Basic pay admissible for the post	Vr.No/Dt.	Actually paid	Excess Paid
1	Krushna Ch. Mishra	Mar-14	5200		12000	6800
	OTC	Apr-14	5200		12000	6800
		May-14	5200		12000	6800
		June-14	5200		12000	6800
		July-14	5200		12000	6800
		Aug-14	5200		12000	6800
		Sep-14	5200		12000	6800
		Oct-14	5200		12000	6800
		Nov-14	5200		12000	6800
		Dec-14	5200		12000	6800
		Jan-15	5200		12000	6800
		Feb-15	5200		12000	6800
		TOTAL	62400	0	144000	81600
2	Sarat Ch. Patra	Mar-14	5200		12000	6800
	OTC	Apr-14	5200		12000	6800
		May-14	5200		12000	6800
		June-14	5200		12000	6800
		July-14	5200		12000	6800
		Aug-14	5200		12000	6800
		Sep-14	5200		12000	6800
		Oct-14	5200		12000	6800

	Nov--14	5200		12000	6800
	Dec--14	5200		12000	6800
	Jan--15	5200		12000	6800
	Feb--15	5200		12000	6800
		62400	0	144000	81600
3Raghunath Mohapatra	Mar--14	5200		12000	6800
OTC	Apr--14	5200		12000	6800
	May--14	5200		12000	6800
	June--14	5200		12000	6800
	July--14	5200		12000	6800
	Aug--14	5200		12000	6800
	Sep--14	5200		12000	6800
	Oct--14	5200		12000	6800
	Nov--14	5200		12000	6800
	Dec--14	5200		12000	6800
	Jan--15	5200		12000	6800
	Feb--15	5200		12000	6800
		62400	0	144000	81600
4Kumar Ch. Mishra	Mar--14	5200		12000	6800
OTC	Apr--14	5200		12000	6800
	May--14	5200		12000	6800
	June--14	5200		12000	6800
	July--14	5200		12000	6800
	Aug--14	5200		12000	6800
	Sep--14	5200		12000	6800
	Oct--14	5200		12000	6800
	Nov--14	5200		12000	6800
	Dec--14	5200		12000	6800
	Jan--15	5200		12000	6800
	Feb--15	5200		12000	6800
		62400	0	144000	81600
5Hazarat Ali Khan	Mar--14	5200		12000	6800
OTC	Apr--14	5200		12000	6800
	May--14	5200		12000	6800
	June--14	5200		12000	6800
	July--14	5200		12000	6800
	Aug--14	5200		12000	6800
	Sep--14	5200		12000	6800
	Oct--14	5200		12000	6800
	Nov--14	5200		12000	6800
	Dec--14	5200		12000	6800
	Jan--15	5200		12000	6800
	Feb--15	5200		12000	6800

Handwritten signature and date: 20/5/16

6	Narayan Nayak	Mar-14	62400	0	144000	81600
	OTC	Apr-14	5200		12000	6800
		May-14	5200		12000	6800
		June-14	5200		12000	6800
		July-14	5200		12000	6800
		Aug-14	5200		12000	6800
		Sep-14	5200		12000	6800
		Oct-14	5200		12000	6800
		Nov-14	5200		12000	6800
		Dec-14	5200		12000	6800
		Jan-15	5200		12000	6800
		Feb-15	5200		12000	6800
			62400	0	144000	81600
7	Prafulla Ku. Mohapatra	Mar-14	4440		7500	3060
	OTP	Apr-14	4440		7500	3060
		May-14	4440		7500	3060
		June-14	4440		7500	3060
		July-14	4440		7500	3060
		Aug-14	4440		7500	3060
		Sep-14	4440		7500	3060
		Oct-14	4440		7500	3060
		Nov-14	4440		7500	3060
		Dec-14	4440		7500	3060
		Jan-15	4440		7500	3060
		Feb-15	4440		7500	3060
		TOTAL	53280	0	90000	36720
8	Indramani Pradhan	Mar-14	4440		7500	3060
	OTP	Apr-14	4440		7500	3060
		May-14	4440		7500	3060
		June-14	4440		7500	3060
		July-14	4440		7500	3060
		Aug-14	4440		7500	3060
		Sep-14	4440		7500	3060
		Oct-14	4440		7500	3060
		Nov-14	4440		7500	3060
		Dec-14	4440		7500	3060
		Jan-15	4440		7500	3060
		Feb-15	4440		7500	3060
		TOTAL	53280	0	90000	36720
9	Satrughan Moahapatra	Mar-14	4440		7500	3060
	OTP	Apr-14	4440		7500	3060
		May-14	4440		7500	3060

	June--14	4440		7500	3060
	July--14	4440		7500	3060
	Aug--14	4440		7500	3060
	Sep--14	4440		7500	3060
	Oct--14	4440		7500	3060
	Nov--14	4440		7500	3060
	Dec--14	4440		7500	3060
	Jan--15	4440		7500	3060
	Feb--15	4440		7500	3060
	TOTAL	53280	0	90000	36720
10 Sarat Ch. Sahoo	Mar--14	4440		7500	3060
OTP	Apr--14	4440		7500	3060
	May--14	4440		7500	3060
	June--14	4440		7500	3060
	July--14	4440		7500	3060
	Aug--14	4440		7500	3060
	Sep--14	4440		7500	3060
	Oct--14	4440		7500	3060
	Nov--14	4440		7500	3060
	Dec--14	4440		7500	3060
	Jan--15	4440		7500	3060
	Feb--15	4440		7500	3060
	TOTAL	53280	0	90000	36720
11 Trilochan Sahoo	Mar--14	4440		7500	3060
OTP	Apr--14	4440		7500	3060
	May--14	4440		7500	3060
	June--14	4440		7500	3060
	July--14	4440		7500	3060
	Aug--14	4440		7500	3060
	Sep--14	4440		7500	3060
	Oct--14	4440		7500	3060
	Nov--14	4440		7500	3060
	Dec--14	4440		7500	3060
	Jan--15	4440		7500	3060
	Feb--15	4440		7500	3060
	TOTAL	53280	0	90000	36720
12 Duryodhan Behera	Mar--14	4440		7500	3060
OTP	Apr--14	4440		7500	3060
	May--14	4440		7500	3060
	June--14	4440		7500	3060
	July--14	4440		7500	3060
	Aug--14	4440		7500	3060
	Sep--14	4440		7500	3060

	Oct--14	4440		7500	3060
	Nov--14	4440		7500	3060
	Dec--14	4440		7500	3060
	Jan--15	4440		7500	3060
	Feb--15	4440		7500	3060
	TOTAL	53280	0	90000	36720
	G.TOTAL	694080		1404000	709920

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Prafulla Chandra Mohapatra	E.O.	Nayagarh N.A.C. Dist-Nayagarh	354960.00
2	Sri Guruprasad Jena	Chairman	Nayagarh N.A.C. Dist-Nayagarh	354960.00

14.2 - Un-authorised engagement of consolidated staff, OSP-25 to 33

As per provision contained in section 73(1) of the Odisha Municipal Act, 1950 every U.L.B. can employ staff prior sanction of the State Government. According to section 73(2), ULB can make provisions for temporary employment of employees for a period not exceeding 44 days only in case of emergency.

Circular No.-MIS-129/2000/3605/H & UD dtd.15.12.2000 clearly instructed that all DLR/NMRs engaged in ULBs after 19.5.1997 may be disengaged forthwith.

Pay and allowances paid to the person whose appointment is in contravention of the above provisions shall be deemed to be an illegal payment and a loss to the NAC and recoverable.

Disobeying the above said orders of the Government NAC has allowed 20 Nos of temporary employees to continue their job till date and paid Rs.1678669.00 towards their monthly salary during 2014-15, the details of which is furnished below.

REMUNERATION PAID TO TEMPORARY EMPLOYEES ENGAGED AFTER MAY 1997						
Sl.No	Name/Post	Desig.	Month	Days	Remuneration paid	Remarks
1	Kartika Dalei	Sweeper	Mar--14	31	7500	PH
			Apr--14		7500	PH
			May--14		7500	PH
			June--14		7500	PH
			July--14		7500	PH
			Aug--14		7500	PH
			Sep--14		7500	PH
			Oct--14	30	7258	PH
			Nov--14		7500	PH
			Dec--14	25	6048	PH
			Jan--15	16	3871	PH
			Feb--15		7500	PH
			Total		84677	

2	Kelu Dalei	Sweeper	Mar--14	28	6774PH
			Apr--14	25	6250PH
			May--14	28	6774PH
			June--14	27	6750PH
			July--14	24	5806PH
			Aug--14	27	6532PH
			Sep--14		7500PH
			Oct--14	25	6048PH
			Nov--14	28	7000PH
			Dec--14	28	6774PH
			Jan--15	30	7258PH
			Feb--15		7500PH
			Total		80966
3	Naba Naik	Sweeper	Mar--14	31	7500PH
			Apr--14		7500PH
			May--14	30	7258PH
			June--14		7500PH
			July--14	28	6774PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14	29	7016PH
			Nov--14	29	7250PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		88298
4	Trilochan Naik	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14	28	7000PH
			Dec--14		7500PH
			Jan--15	22	5323PH
			Feb--15		7500PH
			Total		87323
5	Rama Dei	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH

P/
20/8/18

			July--14		7500PH
			Aug--14	20	4839PH
			Sep--14	29	7250PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		87089
6	Harasa Dei	Sweeper	Mar--14	28	6774PH
			Apr--14	29	7250PH
			May--14	29	7016PH
			June--14	24	6000PH
			July--14	27	6532PH
			Aug--14	16	3871PH
			Sep--14		7500PH
			Oct--14	18	4355PH
			Nov--14	29	7250PH
			Dec--14	29	7016PH
			Jan--15	28	6774PH
			Feb--15		7500PH
			Total		77838
7	Prafulla Naik	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		90000
8	Subash Dalei	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH

1/20

			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15	29	7016PH
			Feb--15		7500PH
			Total		89516
9	Subasini Dei	Sweeper	Mar--14	29	7016PH
			Apr--14	28	7000PH
			May--14		7500PH
			June--14	29	7250PH
			July--14	30	7258PH
			Aug--14	29	7016PH
			Sep--14		7500PH
			Oct--14	29	7016PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15	29	7016PH
			Feb--15		7500PH
			Total		87072
10	Susila Dei	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		90000PH
11	Bhaba Dalei	Sweeper	Mar--14	28	6774PH
			Apr--14	25	6250PH
			May--14	26	6290PH
			June--14	25	6250PH
			July--14	29	7016PH
			Aug--14	27	6532PH
			Sep--14		7500PH
			Oct--14	29	7016PH
			Nov--14		7500PH
			Dec--14	30	7258PH
			Jan--15	25	6048PH
			Feb--15		7500PH

20/05/18
Recruite Officer
A.C. Nayagarh

			Total		81934
12	Gobinda Dalei	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		90000PH
13	Susama Bewa	Sweeper	Mar--14		7500PH
			Apr--14	28	7000PH
			May--14		7500PH
			June--14		7500PH
			July--14	29	7016PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14	25	6048PH
			Nov--14	29	7250PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		87314
14	Surendra Mahar	Sweeper	Mar--14		7500PH
			Apr--14		7500PH
			May--14		7500PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		90000
15	Subas Das	Sweeper	Mar--14		7500PH

			Apr--14		7500PH
			May--14	30	7258PH
			June--14		7500PH
			July--14		7500PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14		7500PH
			Jan--15		7500PH
			Feb--15		7500PH
			Total		89758PH
16	Sarbeswar Basantia	Truck Driver	Mar--14		8000PH
			Apr--14		8000PH
			May--14		8000PH
			June--14		8000PH
			July--14	28	7226PH
			Aug--14		7500PH
			Sep--14		7500PH
			Oct--14		7500PH
			Nov--14		7500PH
			Dec--14	27	6532PH
			Feb--15	6	1608PH
			Total		77366
17	Prafulla Naik	Sweeper	Apr--14	16	4000PH
			May--14	21	5081PH
			Jun--14	27	6750PH
			Jul--14	15	3629PH
			Aug--14	18	4355PH
			Oct--14	26	6290PH
			Nov--14	10	2500PH
			Dec--14	17	4113PH
			Total		36718
18.	Sri M.K.Jena		2014-15		87600.00
19.	Sri R.K.Mohapatra		2014-15	87600.00	
20.	Sri G.K.Moharana		2014-15	87600.00	
			TOTAL		1678669.00

On issue of audit objection statement issued in this regard to clarify as to why the above calculated amount shall not be treated as irregular and inadmissible expenditure basing on the facts and figures stated above. The local authority replied that, The employee mentioned in the records are engaged prior to 1997 and they are already render their service for more than 18 years. Considering their age and hike of the consumable items such as Rice/Dal and vegetable the council raised price. Since the case was placed in the council and considered the payment of enhancement of monthly wages of the employee may please be considered. The same will be communicated to the H & UD Department for necessary approval. The reply furnished by the local authority is not acceptable as the council can not over ride the instructions of the Govt. No reply is received from H & U.D. Department on the recommendation of the Collector. Hence the objection holds good. For the above excess payment, the following persons are held responsible.

Handwritten signature and date: 20/8/18

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Prafulla Chandra Mohapatra	E.O.	Nayagarh NAC, Dist-Nayagarh	839335.00
2	Sri Guruprasad Jena	Chairman	Nayagarh NAC Dist-Nayagarh	839334.00

14.3 - Excess Amount paid towards Un-utilised leave Salary. OSP-46

On checking the paid vouchers with reference to pay acquittance roll of NAC staff, it is noticed that an amount of Rs.3160.00 has been paid in excess towards un-utilised leave salary of Sri Harmohan Rath, Ex-Senior Assistant. The details of excess payment is calculated below.

Name of the person with designation	Due paid as per calculation mistake	Amount admissible as per calculation	Excess paid
Sri Harmohan Rath, Ex-Senior Assistant(Retired on 28.02.2005)	62400.00	59240.00	3160.00
		Total	3160.00

On issue of audit objection statement in this regard local authority agreed to recover the amount. However the amount of Rs.3160.00 has been recovered vide M.R.No.15875 dt.26.2.16 and taken to cash book on 02.03.2016.

14.4 - PAYMENT OF ADVERTISEMENT CHARGES BY VIOLATING THE ADVERTISEMENT POLICY. OSP-49

1. As per Advertisement Policy of Odisha '1998 (Orissa Gazette No. 1708 Dt. 23.12.1998) vide Item No.6 it is clearly mention that " All commercial, classified and display advertisements by State Government Agencies, Undertakings, Corporations, Boards etc. will be routed through the Information and Public Relations Department to eligible newspapers / periodicals in the approved list. The budget provision of the Undertakings will be communicated to the Information and Public Relations Department at the beginning of the year for keeping an effective watch on release of advertisements. Such budget provision must be communicated with the first advertisement of the year if not communicated earlier. I & P.R. Deptt. shall communicate approved rate in respect of each newspaper/periodical to all such advertisers in order to enable them to make payment directly to the newspapers under intimation to I. & P.R. Department."

2. As per Section 17(A) of Orissa Municipal Act-1950 " unless provision has been made in that behalf in the Municipal budget as approved by the state Govt. no expenditure shall be incurred by the Council without prior approval of the Director"

From the above it is clear that all the advertisement of all government departments/ under takings, corporations and boards etc. have to be routed through I & PR Department. But by violating the above guide line advertisement was made and payment was allowed which needs clarification. The details of payment were furnished below..

Vr.No. & Date	To whom paid	Amount paid
195/22.10.14	Indusvalley	1000.00
196/-do-	Dharitri,Bhubaneswar	3000.00
197/-do-	Prameya	2000.00
198/-do-	Manthan	1000.00
199/-do-	Hiranyamayee	1000.00
200/-do-	Pratidina	1000.00
201/-do-	Utkal Samaj	1000.00
202/-do-	Parampara	1000.00
293/12.12.14	Easternmedia	2894.00
294/-do-	Dinalipi	1000.00
295/-do-	Sambad Kalika	1000.00
296/-do-	Suryaprava	2000.00
297/-do-	Pragativadi	3000.00
298/-do-	Tilakraj publication	2000.00
299/-do-	Odisha Samachar	1000.00
300/-do-	Setubandha	2000.00
301/-do-	-do-	2000.00

302/-do-	-do-	2000.00
303/-do-	Bajrakila	1000.00
304/-do-	Media Anupam	2000.00
305/-do-	Praja Andolan	2000.00
	TOTAL	33894.00

On issue of audit objection memo, the local authority replied that, 'The advertisement was made exclusively for L.S.G.Day and the expenditure was also placed before the council for their reference. The amount even also paid as per the norms of I & PR.' The reply is not to the point and the objection stands at its own merit as per the advertisement policy of Odisha, 1998.

However the E.O. is advised to follow the advertisement policy of Odisha 1998 during future advertisements and make post facto approval from the Director and compliance reported. Till then the expenditure of Rs.33894.00 is held under objection.

14.5 - Staff Position.

The Details of the staff position of Nayagarh N.A.C. are given below.

Sl.No.	Name of the post	Sanctioned Strength	Men position	Vacancy
1.	Executive Officer	01	01	0
2.	Head Assistant	01	01	0
3.	Senior Assistant	01	0	01
4.	Junior Assistant	04	02	02
5.	Jr.Engineer	01	01	0
6.	Market Supervisor	01	01	0
7.	Electrician	01	01	0
8.	Tax Collector	02	02	0
9.	Octroi Tax Collector	10	09	01
10.	Peon	02	01	01
11.	Park Mali	01	01	0
12.	Octroi Tax Peon	10	09	01
13.	Tractor Driver	01	0	01
14.	Work Sarkar	01	0	01
15.	Treasury Sarkar	01	01	0
16.	Sanitary Jamadar	01	0	01
17.	Sweeper	26	11	15
18.	Street light Helper(Work Charged)	01	01	0
19.	Sweeper (-do-)	10	09	01
20.	Community organizer(Contractual)	01	01	0
21.	Accountant	01	01	0
22.	M.I.S.Computer Programmer	01	01	0
	TOTAL	79	55	24

PARA: 15 AUDIT ON WORKS

15.1 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	Constn. Of CC Road of Anna Gali Road from Jagannath Barik res. To Manjula Sahoo Res.
Name of the Agency	Nishikanta Mohanty
C.R.No.	CR. No. 86/2013-14
Estimated cost	Rs 3,00,000.00

Name of the J.E.	Bulu Sethy
Name of the Scheme	S.D.P.F. 2012-13
M.B.No.	MB No. 128 Page No. 178 to 186
Vr.No./Date	1st. & Final, Rs. 295104.00 , Dt. 18.3.15

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.9322.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190/each	Rs.	129.2
Man Mulia	3.2	Nos.@Rs.	150/each	Rs.	480
Women Mulia	1.4	Nos.@Rs.	150/each	Rs.	210
Materials.					
H.G.C.B Chips	0.9	Cum@Rs.	910/Cum	Rs.	819
Sand	0.45	Cum@Rs.	42/Cum	Rs.	18.9
Cement	3.23	Qtl @Rs.	660.6/Qtl.	Rs.	2133.738
					379.0838
Lead & royalty					
H.G.C.B Chips	0.9		647.86		583.074
Sand	0.45		143.6		64.62
Cement	3.23		13.4		43.282
total					4860.898
1% cess					48.60898
			Total:	Rs.	4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	1.5	Nos.@Rs.	190/each	Rs.	285
Mate	0.86	Nos.@Rs.	170/each	Rs.	146.2
Man Mulia	20	Nos.@Rs.	150/each	Rs.	3000
Materials.					0
20 mm H.G.C.B Chips	8.1	Cum@Rs.	880/Cum	Rs.	7128
10 mm H.G.C.B Chips	5.4	Cum@Rs.	930/Cum	Rs.	5022
Sand	6.75	Cum@Rs.	42/Cum	Rs.	283.5
Cement	52.1	Qtl @Rs.	660.6/Qtl.	Rs.	34417.26
Concrete Mixture	6	Per Hr.	177/Hr.	Rs.	1062
Generator 33 KVA	6	Per Hr.	240/Hr.	Rs.	1440
OVER HEAD 10%					5278.396
LEAD & ROYALTY					
Chips	13.5		647.86		8746.11
Sand	6.75		143.6		969.3

Cement	52.1	13.4		698.14
		Total:	Rs.	68475.91
1#%for cess				684.7591
total				69160.67
		Hence Rate per Cum	Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
31.2	4909.5	4610.71	153176.4	143854.152	9322.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs.)
1	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	4661.00
2	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	4661.00

15.2 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	Constn. Of CC Road from PWD Khandapada Road to Subash Bhola Res. At Sriram Nagar in W. No. 2
Name of the agency	Sanjeev Ku. Jena
C.R.No.	74/2013-14
Estimated cost	Rs.5,00,000.00
Name of the J.E.	Bulu Sethy
Name of the scheme	S.D.P.F. 2012-13
M.B.No.	MB No. 156 P. No. 73 to 80, 125 to 134
Vr.No./Date	Final Bill Rs. 494425.00 Dt. 8.1.15

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.16281.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190/each	Rs.	129.2
Man Mulia	3.2	Nos.@Rs.	150/each	Rs.	480
Women Mulia	1.4	Nos.@Rs.	150/each	Rs.	210
Materials.					
H.G.C.B Chips	0.9	Cum@Rs.	910/Cum	Rs.	819
Sand	0.45	Cum@Rs.	42/Cum	Rs.	18.9
Cement	3.23	Qtl @Rs.	660.6/Qtl.	Rs.	2133.738
					379.0838

[Handwritten signature]
20/5/16

lead & royalty						
H.G.C.B Chips	0.9		647.86			583.074
Sand	0.45		143.6			64.62
Cement	3.23		13.4			43.282
total						4860.898
1% cess						48.60898
			Total:	Rs.		4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	1.5	Nos.@Rs.	190/each	Rs.	285
Mate	0.86	Nos.@Rs.	170/each	Rs.	146.2
Man Mulia	20	Nos.@Rs.	150/each	Rs.	3000
Materials.					0
20 mm H.G.C.B Chips	8.1	Cum@Rs.	880/Cum	Rs.	7128
10 mm H.G.C.B Chips	5.4	Cum@Rs.	930/Cum	Rs.	5022
Sand	6.75	Cum@Rs.	42/Cum	Rs.	283.5
Cement	52.1	Qtl @Rs.	660.6/Qtl.	Rs.	34417.26
Concrete Mixture	6	Per Hr.	177/Hr.	Rs.	1062
Generator 33 KVA	6	Per Hr.	240/Hr.	Rs.	1440
OVER HEAD 10%					5278.396
LEAD & ROYALTY					
Chips	13.5		647.86		8746.11
Sand	6.75		143.6		969.3
Cement	52.1		13.4		698.14
			Total:	Rs.	68475.91
1#%for cess					684.7591
total					69160.67
		Hence Rate per Cum		Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
54.49	4909.5	4610.71	267518.66	251237.588	16281.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	8140.00
2	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	8141.00

15.3 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	Constn. Of CC road from Dinabandhu Panda Res to Karunakar Sahoo Res. At Laxman Nagar in W. No. 02
Name of the agency	Hasim Khan
C.R.No.	CR. No. 73/2013-14
Estimated cost	Rs.5,00,000.00
Name of the J.E.	Bulu Sethy
Name of the scheme	S.D.P.F. 2012-13
M.B.No.	MB No. 148 Page No. 159 to 164
Vr.No./Date	1st. & Final, Rs. 5,00,000.00 , Dt. 26.11.14

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.16281.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190	/each	Rs. 129.2
Man Mulia	3.2	Nos.@Rs.	150	/each	Rs. 480
Women Mulia	1.4	Nos.@Rs.	150	/each	Rs. 210
Materials.					
H.G.C.B Chips	0.9	Cum@Rs.	910	/Cum	Rs. 819
Sand	0.45	Cum@Rs.	42	/Cum	Rs. 18.9
Cement	3.23	Qtl @Rs.	660.6	/Qtl.	Rs. 2133.738
					379.0838
lead & royalty					
H.G.C.B Chips	0.9		647.86		583.074
Sand	0.45		143.6		64.62
Cement	3.23		13.4		43.282
total					4860.898
1% cess					48.60898
			Total:	Rs.	4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	1.5	Nos.@Rs.	190	/each	Rs. 285
Mate	0.86	Nos.@Rs.	170	/each	Rs. 146.2
Man Mulia	20	Nos.@Rs.	150	/each	Rs. 3000
Materials.					0
20 mm H.G.C.B Chips	8.1	Cum@Rs.	880	/Cum	Rs. 7128
10 mm H.G.C.B Chips	5.4	Cum@Rs.	930	/Cum	Rs. 5022
Sand	6.75	Cum@Rs.	42	/Cum	Rs. 283.5
Cement	52.1	Qtl @Rs.	660.6	/Qtl.	Rs. 34417.26

20/5/18
1. Executive Officer
C. Nayagarh

Concrete Mixture	6 Per Hr.	177/Hr.	Rs.	1062
Generator 33 KVA	6 Per Hr.	240/Hr.	Rs.	1440
OVER HEAD 10%				5278.396
LEAD & ROYALTY				
Chips	13.5	647.86		8746.11
Sand	6.75	143.6		969.3
Cement	52.1	13.4		698.14
		Total:	Rs.	68475.91
1#%for cess				684.7591
total				69160.67
	Hence Rate per Cum		Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
54.49	4909.5	4610.71	267518.66	251237.588	16281.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs.)
1	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	8140.00
2	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	8141.00

15.4 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	CC Road with drain from PWD Khandapada Rd. towards Pradipta Mahapatra Res. At Hatapada, W.No. 3
Name of the Agency	Jamiruddin Khan
C.R.No.	CR No. 42/2013-14
Estimated cost	Rs. 8,00,000.00
Name of the J.E.	Bulu Sethy
Name of the scheme	Devolution Fund
M.B.No.	MB No. 155 Page No. 146 to 154 & MB No. 148 Page No. 176 to 182
Vr.No./Date	1st. RA Rs. 171564.00 Dt. 18.2.14 & 2nd. RA Rs. 3,90,745.00 Dt. 21.1.15 (Total Rs.5,62,309.00)

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.19580.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190	/each	Rs. 129.2
Man Mulia	3.2	Nos.@Rs.	150	/each	Rs. 480
Women Mulia	1.4	Nos.@Rs.	150	/each	Rs. 210
Materials.					

H.G.C.B Chips	0.9 Cum@Rs.	910/Cum	Rs.	819
Sand	0.45 Cum@Rs.	42/Cum	Rs.	18.9
Cement	3.23 Qtl @Rs.	660.6/Qtl.	Rs.	2133.738
				379.0838
lead & royalty				
H.G.C.B Chips	0.9	647.86		583.074
Sand	0.45	143.6		64.62
Cement	3.23	13.4		43.282
total				4860.898
1% cess				48.60898
		Total:	Rs.	4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	1.5 Nos.@Rs.		190/each	Rs.	285
Mate	0.86 Nos.@Rs.		170/each	Rs.	146.2
Man Mulia	20 Nos.@Rs.		150/each	Rs.	3000
Materials.					0
20 mm H.G.C.B Chips	8.1 Cum@Rs.		880/Cum	Rs.	7128
10 mm H.G.C.B Chips	5.4 Cum@Rs.		930/Cum	Rs.	5022
Sand	6.75 Cum@Rs.		42/Cum	Rs.	283.5
Cement	52.1 Qtl @Rs.		660.6/Qtl.	Rs.	34417.26
Concrete Mixture	6 Per Hr.		177/Hr.	Rs.	1062
Generator 33 KVA	6 Per Hr.		240/Hr.	Rs.	1440
OVER HEAD 10%					5278.396
LEAD & ROYALTY					
Chips	13.5		647.86		8746.11
Sand	6.75		143.6		969.3
Cement	52.1		13.4		698.14
			Total:	Rs.	68475.91
1#%for cess					684.7591
total					69160.67
		Hence Rate per Cum		Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
65.53	4909.5	4610.71	321719.54	302139.826	19580.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	9790.00
2	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	9790.00

15.5 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	Constn. Of CC Road from Sarat Patra Res to Manoranjan Sahu, Res. At Maitree Bihar in W. No. 10
Agency	Sri Sunrani Pattnaik
C.R.No.	CR No. 88/2013-14
Estimated cost	Rs. 5,00,000.00
Name of the J.E.	Bulu Sathy
Name of the scheme	S.D.P.F. 2012-13
M.B.No.	MB No. 156 P. No. 186 to 193
Vr.No./Date	Vr. No. 426 Dt.2.3.15 & Vr. No. 440 Dt. 9.3.15

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.15931.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190/each	Rs.	129.2
Man Mulia	3.2	Nos.@Rs.	150/each	Rs.	480
Women Mulia	1.4	Nos.@Rs.	150/each	Rs.	210
Materials.					
H.G.C.B Chips	0.9	Cum@Rs.	910/Cum	Rs.	819
Sand	0.45	Cum@Rs.	42/Cum	Rs.	18.9
Cement	3.23	Qtl @Rs.	660.6/Qtl.	Rs.	2133.738
					379.0838
lead & royalty					
H.G.C.B Chips	0.9		647.86		583.074
Sand	0.45		143.6		64.62
Cement	3.23		13.4		43.282
total					4860.898
1% cess					48.60898
			Total:	Rs.	4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	1.5	Nos.@Rs.	190/each	Rs.	285
Mate	0.86	Nos.@Rs.	170/each	Rs.	146.2
Man Mulia	20	Nos.@Rs.	150/each	Rs.	3000
Materials.					0
20 mm H.G.C.B Chips	8.1	Cum@Rs.	880/Cum	Rs.	7128
10 mm H.G.C.B Chips	5.4	Cum@Rs.	930/Cum	Rs.	5022
Sand	6.75	Cum@Rs.	42/Cum	Rs.	283.5
Cement					

Concrete Mixture	6 Per Hr.	177/Hr.	Rs.	1062
Generator 33 KVA	6 Per Hr.	240/Hr.	Rs.	1440
OVER HEAD 10%				5278.396
LEAD & ROYALTY				
Chips	13.5	647.86		8746.11
Sand	6.75	143.6		969.3
Cement	52.1	13.4		698.14
		Total:	Rs.	68475.91
1#%for cess				684.7591
total				69160.67
	Hence Rate per Cum		Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
53.32	4909.5	4610.71	261774.54	245843.057	15931.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs.)
1	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	7966.00
2	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	7965.00

15.6 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	Constn. Of Khuntia Gali CC Road from Gadadhar Khuntia Res. To Saroj Ku. Nayak Res, W. No. 10
Agency	Nishikanta Mohanty
C.R.No.	CR. No. 87 /2013-14
Estimated cost	Rs.2,00,000.00
Name of the J.E.	Bulu Sethy
Name of the scheme	S.D.P.F. 2012-13
M.B.No.	M.B. No. 156 P. No. 194 to 198
Vr.No./Date	Vr. No. 451 Dt. 19.3.15 (1st. & Final)

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.10045.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE			AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190	/each	Rs.	129.2
Man Mulia	3.2	Nos.@Rs.	150	/each	Rs.	480

Women Mulia	1.4	Nos.@Rs.	150	/each	Rs.	210
Materials.						
H.G.C.B Chips	0.9	Cum@Rs.	910	/Cum	Rs.	819
Sand	0.45	Cum@Rs.	42	/Cum	Rs.	18.9
Cement	3.23	Qtl @Rs.	660.6	/Qtl.	Rs.	2133.738
						379.0838
Lead & royalty						
H.G.C.B Chips	0.9		647.86			583.074
Sand	0.45		143.6			64.62
Cement	3.23		13.4			43.282
total						4860.898
1% cess						48.60898
				Total:	Rs.	4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE			AMOUNT
Mason 2nd. Class	1.5	Nos.@Rs.	190	/each	Rs.	285
Mate	0.86	Nos.@Rs.	170	/each	Rs.	146.2
Man Mulia	20	Nos.@Rs.	150	/each	Rs.	3000
Materials.						0
20 mm H.G.C.B Chips	8.1	Cum@Rs.	880	/Cum	Rs.	7128
10 mm H.G.C.B Chips	5.4	Cum@Rs.	930	/Cum	Rs.	5022
Sand	6.75	Cum@Rs.	42	/Cum	Rs.	283.5
Cement	52.1	Qtl @Rs.	660.6	/Qtl.	Rs.	34417.26
Concrete Mixture	6	Per Hr.	177	/Hr.	Rs.	1062
Generator 33 KVA	6	Per Hr.	240	/Hr.	Rs.	1440
OVER HEAD 10%						5278.396
LEAD & ROYALTY						
Chips	13.5		647.86			8746.11
Sand	6.75		143.6			969.3
Cement	52.1		13.4			698.14
				Total:	Rs.	68475.91
1#%for cess						684.7591
total						69160.67
		Hence Rate per Cum			Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
33.62	4909.5	4610.71	165057.39	155012.07	10045.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer	

2	Sri Bulu Sethy	J.E.	Nayagarh P.S. Now J.E. at Nimapara N.A.C.	5022.00
---	----------------	------	---	---------

15.7 - EXCESS EXPENDITUE DUE TO NON ADOPTION OF PROPER PROPORTION.

Name of the work	Improvement of Mishra Lane road from Chandramani Rath Res. To Niranjana Tripathy Res. W. No. 02
Agency	Subash Ku. Rout
C.R.No.	CR. No. 100 /2013-14
Estimated cost	Rs. 4,80,000.00
Name of the J.E.	Bulu Sethy
Name of the scheme	M.V. Tax
M.B.No.	M.B. No. 156 P. 81 to 86 & 94 to 100
Vr.No./Date	1st. & 2nd. RA, total Paid Rs. 218452.00, Vr. No. 349 Dt 6.1.15 & Vr. No. 352 Dt. 8.1.15

The Commissioner-cum-Municipal Administrator & Ex-Officio Special Secretary, H & UD Department Vide his Order No. 5473/HUD Dt.7.2.2013, communicated the Model design and estimate of CC Road to all the Executive Officers, Municipalities and NACs in which instruction was given to construct the un-reinforced concrete pavement with 43 grade cement with M20 grade mix. But on checking of the following case records it reveals that by violating the above direction un-reinforced concrete pavement was prepared in CC (1:2:4) resulted excess expenditure of Rs.9373.00 the details of which are furnished below.

RATE ALLOWED AS PER CC (1:2:4)

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	0.68	Nos.@Rs.	190/each	Rs.	129.2
Man Mulia	3.2	Nos.@Rs.	150/each	Rs.	480
Women Mulia	1.4	Nos.@Rs.	150/each	Rs.	210
Materials.					
H.G.C.B Chips	0.9	Cum@Rs.	910/Cum	Rs.	819
Sand	0.45	Cum@Rs.	42/Cum	Rs.	18.9
Cement	3.23	Qtl @Rs.	660.6/Qtl.	Rs.	2133.738
					379.0838
Lead & royalty					
H.G.C.B Chips	0.9		647.86		583.074
Sand	0.45		143.6		64.62
Cement	3.23		13.4		43.282
total					4860.898
1% cess					48.60898
			Total:	Rs.	4909.507

RATE ADMISSIBLE AS PER M20:-

Labours.	QTY.		RATE		AMOUNT
Mason 2nd. Class	1.1	Nos.@Rs.	190/each	Rs.	209
Mate	0.8	Nos.@Rs.	170/each	Rs.	136
Man Mulia	2.0	Nos.@Rs.	150/each	Rs.	300
Materials.					0
20 mm H.G.C.B Chips	8.0	Cum@Rs.	880/Cum	Rs.	7040
10 mm H.G.C.B Chips	5.0	Cum@Rs.	930/Cum	Rs.	4650

Sand	6.75 Cum @Rs.	42/Cum	Rs.	283.5
Cement	52.1 Qtl @Rs.	660.6/Qtl.	Rs.	34417.26
Concrete Mixture	6 Per Hr.	177/Hr.	Rs.	1062
Generator 33 KVA	6 Per Hr.	240/Hr.	Rs.	1440
OVER HEAD 10%				5278.396
LEAD & ROYALTY				
Chips	13.5	647.86		8746.11
Sand	6.75	143.6		969.3
Cement	52.1	13.4		698.14
		Total	Rs.	68475.91
1#%for cess				684.7591
total				69160.67
	Hence Rate per Cum		Rs.	4610.711

CALCULATION OF EXCESS PAYMENT :-

Qty Executed	Rate Paid	Rate Admissible	Amount Paid	Amount Admissible	Excess Paymet
31.37	4909.5	4610.71	154011.02	144637.973	9373.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	4687.00
2	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	4686.00

15.8 - Inadmissible payment towards Grading concrete.

Name of the work	Const.of Nitei Dhubani Community centre in Ward No.4
Name of the Agency	Sri Subash Chandra Rout
Head of Account	MLA LAD
C.R.No.	136/13-14
Estimated cost	100000.00
Name of the J.E.	BuluSethy
M.B.No.	154 P-63 to 70
Vr.No.	92/18.7.14

As per Lr. No. 2918/BLD-MISC.-3/8 Dt. 25.2.2010 of Chief Engineer, Rural Works, Bhubaneswar " AFTER SLAB CASTING, THE GRADING PLASTER SHALL BE EXECUTED AND THERE IS NO NEED TO EXECUTE ANY ITEM FOR PROVING GRADING CONCRETE IN ORIGINAL CONSTRUCTION WORKS"

But on checking of the following case records w.r.t. M.B. it reveals that a sum of Rs. 4308.00 was shown as expenditure towards 2.5 cm thick grading concrete in cc (1:2:2) on new roof slab using 6mm size HG CB chips which cannot be admitted in audit and needs recovery.

The details of payment is furnished below.

21/1/16

Item.No.	Qty.Executed	Rate paid	Amount
03	31.21	138.06	4308.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	2154.00
2	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	2154.00

15.9 - Inadmissible payment towards Grading concrete.OSP-

Name of the work	Const.of shop room No.80 in JubuliMarket
Name of the Agency	Sri Subash Chandra Rout
Head of Account	OWN FUND
C.R.No.	205/13-14
Estimated cost	79900.00
Name of the J.E.	Bulu Sethy
M.B.No.	148/P-25 to 43
Vr.No.	371/21.1.15

As per Lr. No. 2918/BLD-MISC.-3/8 Dt. 25.2.2010 of Chief Engineer, Rural Works, Bhubaneswar " AFTER SLAB CASTING, THE GRADING PLASTER SHALL BE EXECUTED AND THERE IS NO NEED TO EXECUTE ANY ITEM FOR PROVING GRADING CONCRETE IN ORIGINAL CONSTRUCTION WORKS"

But on checking of the following case records w.r.t. M.B. it reveals that a sum of Rs. 2103.00.was shown as expenditure towards 2.5.cm thick grading concrete in cc (1:2:2) on new roof slab using 6mm size HG CB chips which cannot be admitted in audit and needs clarification why the same shall not be suggested for recovery.

The details of payment is furnished below.

Item.No.	Qty.Executed	Rate paid	Amount
05	13.37	157.30	2103.00

In response to audit objection memo, local authority replied that " the amount will be recovered from S.D." Till the recovery is effected the following officials are held responsible for this.

Responsible Person for this paragraph

Sino	Name	Designation	Adress	Amount(In Rs:)
1	Sri Ajaya Singh	Municipal Engineer	Now Assistant Engineer at Nayagarh P.S.	1052.00
2	Sri Bulu Sethy	J.E.	Now J.E. at Nimapara N.A.C.	1051.00

15.10 - LOSS OF GOVT. REVENUE DUE TO ENTERTAINING FAKE PURCHASE BILLS

During checking of the work case record with relevant vouchers, it is revealed that a sum of 5806.00 has been paid towards VAT as detailed below.But the concerned firm/dealer has no valid TIN No. as against the voucher enclosed with the work case record. The details is furnished below.

[Handwritten signature and date 20/8/18]

Sl.No.	Particulars	Name & address of the dealer with TIN No.	Quantity purchased through bill	Tax deducted	Remarks
1.	C.R.No.-Reach-06/14-15 J.E-BuluSethy Vr.No.-Nil/7.2.15 Scheme-Dev.Fund	Poonam Traders,Nayagarh TIN No-21121105102	120 bags of cement	5806.00	This TIN No belongs to TIN No. of Jatani Service Station,Khurda
			Total	5806.00	

The amount of Rs.5806.00 needs recovery from the following persons:

1.Sri Ajaya Singh,M.E.

2.Sri Bulu Sethy,J.E,

PARA: 16 AUDIT ON UNITS / DEPARTMENT

16.1 -

No Comments.

PARA: 17 AUDIT ON SCHEMES / PROGRAMMES

17.1 - SCHEMES.

17.1.The details of target and achievement of different schemes are given below.

Name of the scheme	Financial Achievement				Physical Achievement			
	O.B.	Funds received during the year	Total funds available	Expenditure	Unspent balance at the end of the year	Percentage of expenditure to that of available fund	No.of spill over projects from previous years	No.of projects planned for current year as per annual action plan
Devolution of fund	0.00	2802000.00	2802000.00	1255165.00	1546835.00	55%	2	3
MV Tax	0	1037000.00	1037000.00	261888.00	775112.00	79%	0	5

MP LAD	300000.00	500000	800000	151357	648643.00	18.91%	0	3	3
SJSRY	513575.00	774000.00	1287575.00	1056500.00	231075.00	82%	0	2	2
NRB	850000.00	400000.00	1250000.00	0.00	1250000.00	0	0	4	4
Protection and conservation of water bodies	0.00	1500000.00	1500000.00	0.00	1500000.00	0	0	2	2
Road Development	0.00	3188000.00	3188000.00	166278.00	3021722.00	5.2%	0	5	5
Total	1663575	10201000	11864575	2891188	8973387	24.36%	2	21	23

It is revealed from the above table that physical achievement under different schemes is 56.52% and the financial achievement of those schemes is 24.36%. Hence necessary steps need to be taken to utilize the grants.

17.2. S.J.S.R.Y. & M.P.LAD.

a) SJSRY (Swarna Jayanti Sahari Rozgar Yojana)

The S.J.S.R.Y. scheme was launched on 01.10.87 with an objective to provide gainful and sustainable employment to the under employed or un-employed urban BPL youths through setting up of self employment ventures or provisions of wage employment. To overcome the difficulties faced by the states and to address certain drawbacks in its implementation, the guideline of the scheme have been revised. The revised guideline have come into effect from 01.04.2009. The funding pattern is 75:25 between GOI:State.

The Grant position of SJSRY is given below.

OPENING BALANCE	GRANT RECEIVED DURING THE YEAR	TOTAL	GRANTS UTILISED DURING THE YEAR	CLOSING BALANCE AT THE END OF THE YEAR	% OF UTILISATION
513575.00	774000.00	1287575.00	1056500.00	231075.00	82%

b) MP.LAD.

The Member of Parliament Local Area Development Scheme was introduced in December, 1993. Under the scheme, each MP has the choice to suggest to the District Collector for taking up works to the tune of Rs.5 Crores per annum in his/her constituency. The Rajya Sabha Member of Parliament can recommend works in one or more districts in the State from where he/she has been elected. The nominated members of Lok Sabha & Rajya Sabha may from any State in the country for implementation of their choice of work under the scheme.

In course of audit the following omissions and commissions were noticed in execution of different project under the scheme.

- 1.No Separate account is opened to each M.P.
- 2.Funds are kept in savings account. For earning of more interest it should be deposited in Flexi Accounts. Moreover the auto sweep facility should be availed from fixed deposits to savings & vice versa for earning of more interest.
- 3.The interest accrued on the funds released under the schemes are not refunded regularly within 30 days of the completion of the work.
- 4.No completion report & utilization certificate submitted to the District Authority within 30 days of completion.
- 5.No assets register was maintained.

The Target achievement in case of MPLAD is given below.

PARTICULARS	FINANCIAL ACHIEVEMENT			PHYSICAL ACHIEVEMENT		
MPLAD	FUNDS RECEIVED	FUNDS UTILISED	% OF ACHIEVEMENT	TARGET IN Nos	ACHIEVEMENT	% OF
	500000.00	151357.00	30.27%	03	03	100%

PARA: 18 MISCELLANEOUS

18.1 - Checking of records not produced to previous audit. OSP-19

On checking of the previous audit report, it is seen that an amount of Rs.2564634.00 was kept under objection towards non-production of records. But on issue of audit objection statement, local authority returned the memo with reply "Produced". But actually not produced to audit. The details are furnished below.

Sl.No.	Para.No.	Brief deion of objections	Amount
1.	14.2	Expenditure incurred in excess than the allotment	13914.00
2.	18.1	Un-authorised payment to DLRs/NMRs	2503034.00
3.	18.2	Non-production of records in support of payment of Gratuity, CPF contribution, UULS, arrements and loan deposits	47686.00
		Total	2564634.00

18.2 - Audit paragraphs pending for settlement.

The detail list of Audit Reports and paragraphs along with money value involved which are pending for settlement till close of audit is furnished below.

Sl.No.	Audit Report No.with year of account	Paragraphs pending for settlement relating to misappropriation of cash & loss of stock & store		Paragraphs pending for settlement other than misappropriation and defalcation.		Total	
		No. of paragraphs	Amount	No. of paragraphs	Amount	No. of paragraphs	Amount
1.	2	3	4	5	6	7	8
1.	37/2000-01 for 1999-2000	0	0.00	30	422722.00	30	4292722.00
2.	16/2001-02 for 2000-01	0	0.00	23	1667046.00	23	1667046.00
3.	43/2003-04 for 2001-02 & 2002-03	0	0.00	42	7577738.00	42	7577738.00
4.	45/2005-06 for 2004-05	0	0.00	33	4428324.00	33	4428324.00
5.	49/2006-07 for 2005-06	10	315490.00	34	8994385.00	44	8994385.00
6.	78/2007-08 for 2006-07	4	51974.00	26	5136099.00	30	5136099.00
7.	57/2008-09 for 2007-08	0	0.00	20	8519082.00	20	8519082.00
8.	66/2009-10 for 2008-09	0	0.00	39	12949159.00	39	12949159.00
9.	39/2010-11 for 2009-10	0	0.00	50	15720854.00	50	15720854.00
10.	44842/AR/2014-10 5-KHURDA for 2013-14	0	0.00	17	2866763.00	17	2866763.00
	Total	14	367464.00	314	72152172.00	328	72152172.00

18.3 - Comments on Grievance redressal system.

The details of complaint/grievance received and disposed during the year 2014-15 of Nayagam N.A.C.is furnished below.

Particulars based on complaint/grievance register	No. of complaints.
Complaints pending for disposal at the beginning of the year	Nil
Complaint received during the year 2014-15	341 Nos
Total	341 Nos
Complaints disposed off during the year	341 Nos
Complaints pending for disposal at the end of the year.	Nil

From the above table it is clear that the complaints received during the year 2014-15 has already been disposed. The Executive Officer is advised to take necessary steps for disposal of the complaints as early as possible.

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - LOAN

The position of loan received and repaid during the year 2014-15 of Nayagarh N.A.C. is furnished below.

Details about loan	Principal	Interest	Total
Loan outstanding for repayment as on 01.04.2014	289880.00	100902.00	390782.00
Loan received during 2014-15	0.00	00	00
Total	289880.00	100902.00	390782.00
Repayment of loan made during 2014-15	136123.00	55877.00	192000.00
Balance of loan outstanding for repayment as on 31.3.2015.	153757.00	45025.00	198782.00

19.2 - Collection and remittance of Govt. Revenue like Royalty, VAT, Labour cess etc.

The collection and remittance of Govt. Revenue like Royalty, VAT, Cess, I.T. Tax of Nayagarh N.A.C. for the year 2014-15 is furnished below.

Particulars	Royalty	VAT	Labour Cess	I.T.	Service Tax
Dues outstanding for deposit at the beginning of the year	0	0	0	0	0
Amount collected during the year	193471.00	357929.00	74201.00	78278.00	0
Total	193471.00	357929.00	74201.00	78278.00	0
Amount remitted during the year	193471.00	357929.00	74201.00	78278.00	0
Balance to be remitted at the end of the year	0	0	0	0	0

19.3 - Receipt and Refund of S.D. and E.M.D.

The receipt and refund of Security deposits and E.M.D. in respect of Nayagarh N.A.C. for the year 2014-15 is given below.

Head of Account	O.B.as on 01.04.14	Receipt during the year 2014-15	Total	Refunded during the year	C.B.as on 31.3.2015
(1)	(2)	(3)	(4)	(5)	(6)
Security deposit	2765338.00	319026.00	3084364.00	341761.00	2742603.00
E.M.D.	47200.00	171910.00	219110.00	53600.00	165510.00
Total	2812538.00	490936.00	3303474.00	395361.00	2908113.00

19.4 - C.P.F/E.P.F. Position .

The C.P.F. and E.P.F. deductions and deposits of the staff of Nayagarh N.A.C. for the year 2014-15 is furnished below.

Particulars	Position of C.P.F.Account	Position of E.P.F.Account
Opening balance as on 01.04.15.	1357141.90	1054392.30
Amount deducted during the year	746409.00	446071.00
Interest Accrued during the year	43198.00	0.00
Total	2146748.90	1500463.30
Amount withdrawal during the year	752100.00	446071.00
Amount outstanding as on 31.3.2015/balance to be deposited	1394648.90	1500463.30

PARA: 20 RESULT OF AUDIT

20.1 - Result of Audit.

As a result of this audit a sum of Rs.2820708.00 is held under objection which includes a sum of Rs.2786834.00 is suggested for recovery. Besides above a sum of Rs.8535.00 was recovered during the course of audit and exit conference.

20.3 - GENERAL REMARKS OF AUDIT REGARDING MAINTENANCE OF ACCOUNTS-

The maintenance of records, registers and accounts of the N.A.C. is found to be satisfactory. But the N.A.C. has not adopted the computerized accounting system till date.

The Internal source of income are far too low in comparison with the expenditure due to engagement of staff beyond the approved strength and without approval of Govt. As a result, the N.A.C. is meeting its day to day expenditure from the Govt. grants which is quite irregular and inadmissible.

Result Of Audit

Sl No	Name Of The Paragraph	Amount suggested for recovery(In Rs:)	Amount kept on objection(In Rs:)	Amount Surchargeable(In Rs:)	Amount Embezzlement(In Rs:)	Amount Othercases(In Rs:)	Remarks
1	8.1	16000.00	16000.00	16000.00	0.00	0.00	
2	13.4	273215.00	273215.00	273215.00	0.00	0.00	
3	14.1	709920.00	709920.00	709920.00	0.00	0.00	
4	14.2	1678669.00	1678669.00	1678669.00	0.00	0.00	

5	14.4	0.00	33894.00	0.00	0.00	0.00
6	15.1	9322.00	9322.00	9322.00	0.00	0.00
7	15.2	16281.00	16281.00	16281.00	0.00	0.00
8	15.3	16281.00	16281.00	16281.00	0.00	0.00
9	15.4	19580.00	19580.00	19580.00	0.00	0.00
10	15.5	15931.00	15931.00	15931.00	0.00	0.00
11	15.6	10045.00	10045.00	10045.00	0.00	0.00
12	15.7	9373.00	9373.00	9373.00	0.00	0.00
13	15.8	4308.00	4308.00	4308.00	0.00	0.00
14	15.9	2103.00	2103.00	2103.00	0.00	0.00
15	15.10	5806.00	5806.00	0.00	0.00	5806.00
Total		2786834.00	2820728.00	2781028.00	0.00	5806.00

Audit Certificate

Cetrified that the accounts of Nayagarh NAC for the financial year 2014-2015 have been covered under audit and found correct subject to the comments / remarks offered in the foregoing paragraphs .

Spot Recovery

Sl No	Ref Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	11.6/77	15846	2016-02-19	620	Sri Sisir Kumar Mahapatra
2	14.3/46	15875	2016-02-26	3160	Sri Haramohan Rath
3	11.1/41	15847	2016-02-19	3270	Sri Sisir Kumar Mahapatra
4	11.2/43	15848	2016-02-16	500	Sri Sisir Kumar Mahapatra
5	11.3/44	15849	2016-02-19	200	Sri Sisir Kumar Mahapatra
6	11.4/45	15850	2016-02-19	185	Sri Sisir Kumar Mahapatra
7	11.5/48	15093	2016-01-30	600	Smt.Puspalata Mohanty
				Total	8535

LD
20/5/18
Executive Officer
A.C., Nayagarh

Surcharge For Nayagarh NAC(2014-2015.)					
Surcharge Part I					
Sl No	Name Of The Delinquent Officer	Address	Ref. To Para No Of The A.R	Amount Rs/-	Total Amount Surcharged On The Delinquent Rs/-
1	Sri Binaya Ranjan Mohapatra Ex-E.O	Now E.O. at Khandapara N.A.C.	8.1	16000.00	16000.00
				Total	16000.00

VP
20/5/16
Executive Officer
N.A.C., Nayagarh

Surcharge For Nayagarh NAC(2014-2015,)					
Surcharge Part II					
Sl No	Name Of The Delinquent Officer	Address	Ref. To Para No Of The A.R	Amount Rs/-	Total Amount Surcharged On The Delinquent Rs/-
1	Sri Ajaya Singh Municipal Engineer	Now Assistant Engineer at Nayagarh	P.S. 15.1	4661.00	51614.00
			15.2	8141.00	
			15.3	8141.00	
			15.4	9790.00	
			15.5	7965.00	
			15.6	5023.00	
			15.7	4687.00	
			15.8	2154.00	
			15.9	1052.00	
2	Sri Bulu Sethy J.E.	Now J.E. at Nimapara N.A.C.	15.1	4661.00	51610.00
			15.2	8140.00	
			15.3	8140.00	
			15.4	9790.00	
			15.5	7966.00	
			15.6	5022.00	
			15.7	4686.00	
			15.8	2154.00	
			15.9	1051.00	
3	Sri Guruprasad Jena Chairman	Nayagarh N.A.C. Dist-Nayagarh	14.1	354960.00	1194294.00
			14.2	839334.00	
4	Sri Narayan Nayak Tax Daroga	Nayagarh N.A.C.	13.4	136607.00	136607.00
5	Sri Prafulla Chandra Mohapatra E.O.	Nayagarh N.A.C. Dist-Nayagarh	14.1	354960.00	1194295.00
			14.2	839335.00	
6	Sri Prafulla Kumar Mohapatra Executive Officer	Nayagarh N.A.C.	13.4	136608.00	136608.00
Total					2765028.00
Grand Total					2781028.00

Handwritten signature and date 20/05/16